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ABSTRACT

Prepared as an outline of the long range South Carolina library development program required by the Library Services and Construction Act (LSCA), this document describes: (1) the library public, with emphasis on disadvantaged, blind, physically handicapped, elderly, and institutionalized persons as well as persons with limited English speaking ability; (2) library education, library networks, and South Carolina's libraries and their needs, including discussion of its state, public, institutional, academic, and special libraries, school library media centers, metropolitan urban resource libraries, and TEC (technical college) learning resource centers; (3) the criteria, priorities, and procedures to be used for measuring the adequacy of library services, library buildings, and interlibrary cooperation; and (4) program goals and objectives, which include strengthening of the state library, improving public library services, extending library services to the institutionalized and physically handicapped, and facilitating utilization of the state's total library resources by means of library cooperation. (THC)

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THE SOUTH CAROLINA PROGRAM

FOR

LIBRARY DEVELOPMENT

1985 - 1988

under the

LIBRARY SERVICES AND CONSTRUCTION ACT
(P. L. 98-480, FY 1986)

South Carolina State Library
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I. INTRODUCTION

PURPOSE

The South Carolina State Library has prepared this document as a requirement of the Library Services and Construction Act, as amended by P.L. 98-480.

It is the purpose of the Library Services and Construction Act to assist in the extension and improvement of public library services to areas and populations which are without such services or to which such services are inadequate and to assist Indian tribes in planning and developing library services to meet their needs. It is the further purpose of this Act to assist with (1) public library construction and renovation; (2) improving State and local public library services for older Americans, and for handicapped, institutionalized, and other disadvantaged individuals; (3) strengthening State library administrative agencies; (4) promoting interlibrary cooperation and resource sharing among all types of libraries; (5) strengthening major urban resource libraries; and (6) increasing the capacity of libraries to keep up with rapidly changing information technology.

The LSCA Amendments of 1984 has six titles. They are:

- Title I - Library Services
- Title II - Public Library Construction
- Title III - Interlibrary Cooperation and Resource Sharing
- Title IV - Library Services for Indian Tribes
- Title V - Foreign Language Materials Acquisition
- Title VI - Library Literacy Programs

Titles IV, V, and VI are directly administered by the U.S. Department of Education. Therefore, they will not be discussed in this plan or in the Annual Program. Use of funds for Titles I, II, and III are described below:

LSCA Title I (Library Services) funds are to be used for:

- (1) the extension of public library services to areas and populations without such services and the improvement of such services to areas and populations to ensure that such services are adequate to meet user needs and to make library services accessible to individuals who, by reason of distance, residence, handicap, age, literacy level, or other disadvantage, are unable to receive the benefits of public library services regularly made available to the public;
- (2) adapting public library services to meet particular needs of individuals within the States;
- (3) assisting libraries to serve as community information referral centers;

- (4) assisting libraries in providing literacy programs for adults and school dropouts in cooperation with other agencies and organizations, if appropriate;
- (5) strengthening State library administrative agencies; and
- (6) strengthening major urban resource libraries.

LSCA Title II (Public Library Construction) funds are to be used for the construction of new buildings and acquisition, expansion, remodeling, and alteration of existing buildings, and initial equipment of any such buildings, or any combination of such activities (including architects' fees and the cost of acquisition of land). Such term includes remodeling to meet standards under the Act of August 12, 1968, commonly known as the 'Architectural Barriers Act of 1968', remodeling designed to conserve energy, renovation or remodeling to accommodate new technologies, and the purchase of existing historic buildings for conversion to public libraries.

LSCA Title III (Interlibrary Cooperation and Resource Sharing) funds are to be used for:

- (1) planning for, and taking other steps leading to the development of, cooperative library networks; and
- (2) establishing, expanding, and operating local, regional, and interstate cooperative networks of libraries, which provide for the systematic and effective coordination of the resources of school, public, academic, and special libraries and information centers for improved supplementary services for the special clientele served by each type of library or center.

In addition to meeting the requirements of Public Law 98-480, this document serves as a basic statement summarizing the objectives, policies, and procedures undertaken for the improvement of library services in South Carolina, particularly for those assisted by the Library Services and Construction Act, and provides a guide for libraries wishing to participate in the LSCA program. In planning for statewide library development federally funded and state funded activities are closely related since both are directed toward the improvement of library services. Therefore this document also serves as a general state planning document for library development in South Carolina.

EVOLUTION OF THE LONG-RANGE PROGRAM

The South Carolina Program for Library Development has evolved to meet the changing priorities of the Library Services and Construction Act and the needs of the people of South Carolina. While many of the earlier goals, such as countywide library service in all forty-six counties, have been met, much remains to be done. As will be noted later, deficiencies in basics such as collections, buildings, and personnel are still with us. It is the challenge of all libraries to plan programs to meet the needs of their patrons.

The role of the librarian has changed since the passage in 1956 of the Library Services Act. As we continue on the path to an information society librarians cannot afford to ignore the revolutionary changes around them. As Alliance for Excellence so eloquently stated:

Without question, librarians - those in public libraries, large and small, those at colleges and universities, those in schools, those in fast-growing facilities in business, industry, and the professions - must now take the initiative. They must reach more vigorously for their fair share of public attention and support; they must shake off invisibility and neutrality; they must be far more dynamic than is their custom. They must become stronger leaders.

This document, the Annual Program, and subsequent plans will seek to secure the libraries a place in the Learning Society envisioned by Alliance for Excellence.

The LSCA Advisory Council meets quarterly to discuss priorities and how current projects are meeting them. Comments are compiled and considered in the development of the Long-Range Plan and the Annual Program. Prior to the submission of the Long-Range Plan the Advisory Council has the opportunity to make additional comments. At each meeting of the Council one aspect of the State Library's program is highlighted to present a more thorough picture of library service in South Carolina. Plans for FY 86 and FY 87 are:

December 1985	Literacy
March 1986	Continuing Education
June 1986	Consultant Services
September 1986	Government Documents
December 1986	Network Development
March 1987	Blind and Physically Handicapped
June 1987	Children's Services
September 1987	Audio-Visual Services

The State Library Board meets six times per year. Copies of all LSCA documents are distributed to Board members. The State Library Director in her monthly reports keeps the Board informed of developments in the LSCA program. More detailed reports are made at Board meetings when appropriate. A member of the Board serves ex-officio on the LSCA Advisory Council.

The Association of Public Library Administrators is an organization composed of directors of the state's public libraries. At their quarterly meetings the State Library reports on LSCA activities and solicits comments about the future direction of LSCA planning.

Since 1980 the Task Force on Library Automation and Networking has been meeting regularly to provide input to the State Library on the future of networking in South Carolina. Members assisted with the development of the RFP for the 1981 network feasibility study. In FY 84 and FY 85 they served

as an important resource as the State Library developed plans for a state-wide library network. As plans progress the Task Force will continue to serve in this advisory role.

DISSEMINATION OF INFORMATION

Library Services and Construction Act documents are published and distributed according to LSCA guidelines and EDGAR.

1. Long-Range Program

Notice of the publication of the proposed Long-Range Program will be made at least sixty days prior to the date of submission to the Education Department. A copy will be available for inspection at the South Carolina State Library. Public comments will be accepted for thirty days.

Discussions of the proposed program are held with the State Library Board, the LSCA Advisory Council, the Association of Public Library Administrators, and the Task Force on Library Automation and Networking.

Copies of the original documents and the annual revisions are distributed to each public library system in the state, to major academic libraries, to State Documents Depository Libraries, to members of the LSCA Advisory Council, to members of the State Library Board, and to selected state officials. A recorded version is available from the Library for the Blind and Physically Handicapped.

Announcements of the document's availability are made through the news media and News for South Carolina Libraries.

Copies of the program are sent to selected state library agencies and library schools and to others by request. The document is supplied to the Educational Research Information Center (ERIC) for reproduction on microfiche.

2. Annual Program

Notice of the publication of the proposed Annual Program will be made at least sixty days prior to the date of submission to the Education Department. A copy will be available for inspection at the South Carolina State Library. Public comments will be accepted for thirty days.

Discussions of the proposed program are held with the State Library Board, the LSCA Advisory Council, the Association of Public Library Administrators, and the Task Force on Library Automation and Networking.

The Annual Program is distributed to all agencies and individuals receiving the long-range program.

Announcements of projects are mailed directly to all libraries eligible to apply and publicized in News for South Carolina Libraries.

3. Evaluation

A narrative summary of LSCA funded activities is distributed to all agencies and individuals receiving the long-range program. Project evaluations and the evaluation prepared for the U. S. Department of Education are available for inspection at the State Library.

COORDINATION OF PROGRAMS

The Governor's Grants Services Division forwards to the State Library for comment applications for federal assistance for library programs by the academic libraries in the state. The Task Force on Library Automation and Networking serves as a vehicle to coordinate efforts in providing library services statewide without unnecessary duplication.

II. THE LIBRARY PUBLIC

Demographic changes noted in the 1983 Long-Range Plan have continued. At that time newly released 1980 census figures were used. The population of 3,121,820 grew 20.4% over the 1970 census. Projections for 1990 indicate a population of 3,770,000, an increase of 17.2%. Eight counties show a projected growth of over 20%.

Dorchester	34.4%
Berkeley	31.6%
Lexington	28.1%
Horry	27.4%
Pickens	25.5%
Beaufort	22.6%
Anderson	21.7%
York	20.9%

The 1983 Long-Range Plan reported that the racial makeup of South Carolinians had not changed significantly from 1970-1980. Current projections would indicate a slight percentage increase in the Black population by 1990.

The 1980 census shows an older South Carolina population. The median age of the population in 1980 was 28.2 years compared to 24.8 in 1970. In 1980 the elderly (over 65) accounted for 9.2% of the total population. A 44.6% increase is expected in the elderly population between 1980 and 1990. At that time the elderly will account for 11.0% of the State population.

A significant factor to consider when determining a community's library needs is the educational level of its citizens. There has been a gradual increase in the educational attainment of South Carolinians in recent years. In 1970 the median years of school completed was 10.5 years. By 1980 this total had risen to 12.1 years. The years ahead are promising. In June 1984 the General Assembly passed and the Governor signed the South Carolina Education Improvement Act of 1984. A one-cent sales tax was authorized to fund school improvements. The act provides new standards that are comprehensive in scope. Test scores continue to rise. The future appears bright for public education in South Carolina.

In FY 84 over 602,181 children were enrolled in 1,124 public schools, while another 51,219 children attended 472 private schools (7.8% of total). Seventeen publicly supported institutions and thirty private colleges enrolled 97,677 students in Fall 1984, while 32,863 were enrolled in the sixteen Technical Education Colleges.

Of the adults over 25 years, 25.7% are considered functionally illiterate. If we are entering the Information Age it is critical that efforts be made to provide basic skills of reading and computation to those who lack them. In FY 84 71,436 people were enrolled in adult education centers. Of this number 32,846 were in basic classes and 38,590 in high school completion classes. The adult basic education reading campaign registered 6,846 adults (5,131 were tutored).

The 3.1 million residents of South Carolina have a variety of needs for library services. Access to information and ideas is important to all, whether adult or child, businessman or student, government worker or unemployed. Within the population there are large numbers of individuals who can and do use libraries for information, education, research, cultural, and recreational purposes. But there are other groups and individuals who are prevented from using library services as they are traditionally delivered because of such things as architectural barriers, low income, lack of transportation, or educational limitations. These individuals have the same informational needs as the general population but need help in overcoming the physical, geographical, economic, or ethnic barriers that deny them the knowledge, pleasure, and experiences available through a library.

The ultimate goal of the South Carolina Library Program is to provide adequate library service for all and the basic approach is to strengthen the resources and services of public and institutional libraries across the state. But the State Library has identified five groups of users who require special services or special delivery systems to assure that they have equal opportunity of access to the resources available to other South Carolinians.

THE DISADVANTAGED

Economically disadvantaged South Carolinians are scattered throughout the state. Two of the primary indicators of economic activity are total personal income and per capita personal income. South Carolina's total personal income in 1984 was \$27,227,600,000 or \$8,954 per capita - 77% of the national average. The 1980 census indicated that 483,118 persons, 15% of South Carolina's population was living in poverty. Of 812,028 families, 100,073 or 12.4% had incomes below the poverty level.

Other indicators of poverty are:

- (1) In FY 84 57% of public school lunches served were free or reduced in price; 90% of all breakfasts were also free or reduced in price.
- (2) In FY 84 the Department of Social Services reported 47,537 cases under Aid to Families with Dependent Children. This figure included 128,392 persons.
- (3) The Department of Social Services reported 137,725 households receiving food stamps (411,524 individuals).
- (4) The South Carolina Employment Security Commission estimates that unemployment for August 1985 was 6.6% or 104,400 jobless individuals. This compares with the national average of 7%. While unemployment is down there are still many communities with high levels of unemployment, particularly textile centers.

The State Library traditionally has defined disadvantaged in relationship to income (see above). The basis for this was income usually is a deciding factor in determining disadvantaged status. A broader view of the disadvantaged community is envisioned in this plan.

LSCA Regulations define disadvantaged persons as those "whose socio-economic or educational deprivation or whose cultural isolation from the general community may preclude them from benefitting from public library services to the same extent as the general community benefits from these services."

Section 101(1) of P.L. 98-480 broadens the definition of disadvantaged further by stating Title I grants may be used *"for the extension of public library services to areas and populations without such services and the improvement of such services to areas and populations to ensure that such services are adequate to meet user needs and to make library services accessible to individuals who, by reason of distance, residence, handicap, age, literacy level, or other disadvantage, are unable to receive the benefits of public library services regularly made available to the public."*

(emphasis added)

The South Carolina State Library believes that basic library service needs -- information, education, and recreation -- are the same for all groups, but the methods of delivering these services must be tailored to meet the special needs of each group.

For those who are economically disadvantaged the library must attempt to:

- (1) Extend library service to that segment of the urban and rural population which because of economic, cultural, social, and educational handicaps are not users of the public library. Special priority must be given to areas with high concentrations of low-income families.
- (2) Make library trustees and staff aware of the service needs of the disadvantaged population.
- (3) Make service to the disadvantaged an integral part of public library service.

To this end the library must be concerned with making library services accessible, providing materials in appropriate formats, and conducting public awareness programs to interpret the benefits of good library service. It has been demonstrated that the geographically isolated, the educationally and culturally deprived, and the financially disadvantaged do not make full use of library service. Particular needs are in the areas of vocational training, improving job skills, and general educational improvement.

In an effort to reach those who are rurally isolated and disadvantaged the State Library will continue its program to assist libraries in the replacement of worn bookmobiles as needed. A requirement of libraries to receive State Aid is "... an accepted plan (bookmobile, branches, stations, etc.) for the distribution and use of books throughout the service area." This requirement assures access to those rurally isolated from population centers.

Libraries have used many innovative ways of identifying and serving the disadvantaged, including extension service to nursing homes, senior citizen centers, day care programs, and local correctional facilities, among others. By sharing information about successes and/or failures in these areas, libraries will be able to decide which segment of their population to target. The State Library functions as a clearinghouse for this information.

A long-term goal is to increase library usage among the disadvantaged to the state average of 35%. This will be a slow process with progress being measured a few percentage points at a time. No statistics are kept on disadvantaged users, but it is estimated that less than 10% of their number are library users.

THE BLIND AND PHYSICALLY HANDICAPPED

The Library of Congress' National Library Service for the Blind and Physically Handicapped (NLSBPH) estimates that 1.4% of each state's population is possibly eligible for library services to the blind and physically handicapped. Therefore an estimated 43,705 South Carolinians are eligible for such services. These persons are scattered throughout the state. Some 7,000 South Carolinians were registered with the South Carolina State Library, Division for the Blind and Physically Handicapped for service in FY 84. This represents 16% of those potentially eligible. The goal is to reach 35% of those eligible.

Even though this program is over fifty years old the general public is not aware of it. The Library of Congress has produced public service announcements for radio and television which have been used quite successfully in the past in South Carolina. However recent shortages of cassette and talking book machines have caused the State Library to reconsider its posture on promotion. Until the supply of audio equipment is sufficient no major push will be made to promote this service. Even without publicity the number of readers continues to grow.

The State Library has been hindered in its attempt to provide service by inadequate facilities. The library is scheduled to move to larger quarters in late 1986 into a complex also housing the State Museum, the State Tax Commission and the City of Columbia Welcome Center. After this move additional funds will be needed to further develop this service to meet the needs of South Carolina's handicapped readers.

Public library service to the handicapped is uneven. All public libraries comply with Section 504 of the Rehabilitation Act of 1973. Recent

Title II construction grants have increased the number of libraries that are barrier free. Four libraries offer TDD service for the deaf, while five have small talking book collections. Most libraries have large print collections.

PERSONS WITH LIMITED ENGLISH SPEAKING ABILITY

The State Library conducted a needs assessment in early 1975 to locate non-English speaking persons after the Education Amendments of 1974 established service to persons of limited English-speaking ability as a new target priority for LSCA. No high concentrations of this group were found, only small groups. The 1980 census verifies this. Only 53,579 were counted.

Because of the number of languages, the relatively small number of persons speaking each, the geographical spread of these people, and the fact that many are bilingual, the State Library has chosen not to treat service to those with limited English-speaking ability as a priority. The central collection of materials is still housed at the Charleston County Library and is available on interlibrary loan. However no additional LSCA funds will be devoted for this purpose. Service needs are being met adequately at the local level.

THE ELDERLY

There were 287,328 South Carolinians who were 65 years of age or older in 1980, 9.2% of the population. The projection for 1990 is for 415,480 in this category, 11% of the population. This rate will continue to increase as birth rates decline and medical advances increase our longevity.

One of the major problems affecting the elderly is income. Most people in this age group are living on a fixed income. Inflation in recent years has increased at a faster rate than pension income. The fact that 24.3% of South Carolinians over 65 are living below the poverty level attests to this. The majority of older South Carolinians are living in a family setting. However, this number is declining. In 1980 67.4% were living with family members compared to 71.3% in 1970.

Although older citizens do not fit any stereotypical image, many do have special problems caused by physical conditions, lower educational attainment, decreased mobility, or economic restraints. Yet the older person's need for information and recreation remain. Libraries in South Carolina have experimented with new methods to reach this group. Using innovative techniques and programs along with traditional library materials and services should enable libraries to meet the varied informational needs of this growing population.

Retired persons in ever growing numbers are choosing South Carolina as a place to spend their leisure years. Modern Maturity magazine has ranked South Carolina as the third most desirable state for retirement.

THE INSTITUTIONALIZED

There are nearly 22,000 South Carolinians residing in state-supported institutions. Included in this number are adult and juvenile prisoners, the mentally ill, the mentally retarded, the physically handicapped, blind and deaf students, and those addicted to alcohol and drugs. For varying reasons this segment of the population requires special care, education, and treatment in an institutionalized setting. Despite all attempts to mainstream residents of institutions the population still grows. In 1970 there were 18,000 living in a residential setting. Mental health and mental retardation have made great strides to reduce their populations, but South Carolina leads the nation in rate of incarceration in prisons.

Since the institutional library is the only library available to residents, it must serve as school, public, and special library to its clientele. The library may be the only place where residents may feel free of restraint, a sort of "neutral ground", where they have perhaps the last freedom left to them - the right to read a book of their choice, to listen to a favorite recording, to maintain some contact with the outside world.

However, the primary function of any institutional library is to support the institution's total program of rehabilitation and therapy. Education and recreation are significant therapeutic and rehabilitative activities. In the provision of materials and guidance in their use, institutional libraries and librarians contribute to the individual's welfare within the framework of the institution's program.

III. SOUTH CAROLINA'S LIBRARIES AND THEIR NEEDS

Since the South Carolina State Program for Library Development was first issued in 1972, the state's libraries - collectively and individually - have recorded notable growth in resources, services, and funding. Many of the objectives projected then have been achieved or surpassed. Yet technological, educational, and social changes have been more rapid than library progress. Greater public expectations and higher performance standards require libraries to strive ever harder to meet service goals. The greatly increased volume of published materials and the proliferation of media forms have added substantially to the number of titles and formats each library must purchase or have access to in order to meet the expectations of its users. Advances in computer technology and automation offer opportunities to improve services by application to library operations while creating problems relating to funding, cooperation, and privacy rights. Inflation, the expansion of government services and costs, and the competition for public funds have put libraries under increasing economic pressures. Within the context of these common problems, each type of library has its own difficulties and needs.

THE SOUTH CAROLINA STATE LIBRARY

The South Carolina State Library is an independent agency which is governed by a board of directors consisting of seven members, one from each congressional district and one from the state-at-large. Board members are appointed by the Governor for terms of five years. It was created by Legislative Act No. 464, 1969. This act provided for the re-establishment of the former South Carolina State Library Board as the new State Library and expanded its responsibilities to include all the duties of a general state library. Code of Laws of South Carolina, 1976, Title 60 was revised in 1985 to bring all existing state library authorizations together.

The South Carolina State Library is charged with the development and extension of library services throughout the State. The State Library is responsible for executing the library policy for the State and shall: (a) provide leadership and guidance for the planning and coordinated development of adequate library service for the people of the State; (b) maintain appropriate collections of library materials in any format considered necessary to supplement the collections of other libraries in the State and to meet the research and informational needs of the General Assembly, state officers and agencies, and state government employees; (c) increase the proficiency of library personnel through provision of in-service and continuing education programs for library personnel employed in the State; (d) provide for the citizens of the State specialized library services and materials not generally appropriate, economical, or available in other libraries of the State; (e) organize a system of depository libraries for state publications to ensure that the publications are readily accessible to the citizens of the State; (f) serve as a depository for federal publications and coordinate a state plan for federal documents depository libraries; (g) collect, compile, and publish statistics and information concerning the operation of libraries in the state and maintain a clearinghouse of information, data,

and materials in the field of library and information science; (h) coordinate library services of the State with other educational agencies and services to increase effectiveness and reduce duplication; and (i) carry out other activities authorized by state or federal law for the development of library and information services.

In order to meet its statutory obligations the State Library has established the following mission statement.

South Carolina State Library
Mission Statement

The primary mission of the South Carolina State Library is to assure that comprehensive library services and resources are provided for the people of South Carolina and that every individual has adequate and timely access to library and information resources. The State Library is an advocate for all types of libraries, working for state and federal legislation favorable to library development and for local, state, and federal funding for libraries. It attempts to increase public understanding of library programs, to promote awareness of services available, and to encourage use of libraries by individuals and groups throughout the state.

The State Library's responsibilities include statewide planning and leadership, the development of public and state institutional libraries, and coordination of library resources and services in the state. It provides research and information services for State Government and State agencies. It provides reference, bibliographic, and interlibrary loan services to supplement the services and resources of libraries throughout the state. It develops and promotes library services for individuals and groups having special needs, including the economically disadvantaged, the illiterate, the aged, the institutionalized, and the geographically isolated. It provides direct library service to visually and physically handicapped users. It administers state and federal funds for public libraries, resource sharing, and interlibrary cooperation and federal funds for state institutional libraries. The State Library is charged with administering and implementing within the state the library programs provided for in the federal Library Services and Construction Act.

To meet the needs of the people of the State and to carry out its responsibilities under state and federal law, the State Library has established the following basic objectives:

- (1) To provide technical assistance and support services to the libraries of South Carolina in order that they may meet the informational, educational, and recreational library needs of the people of the state.
- (2) To provide reference, loan, and research services to meet the information needs of the General Assembly and State Government.

- (3) To develop and coordinate a statewide library and information network, utilizing cost-effective technology whenever appropriate, for the purposes of sharing resources, promoting interlibrary cooperation, and insuring more effective and economical services to all library users.

NOTE: Although not a part of the Library Services and Construction Act program, service to state government is a basic function of the State Library, mandated by law and accorded first priority in the state planning and budgeting process.

The State Library has established the following goals for FY 86:

South Carolina State Library
Goals and Objectives
1985-86

1. To implement a statewide library and information network to serve state government, libraries, and citizens.
 - a. To select the best system for South Carolina needs, sign contract, and begin installation in FY 86.
 - b. To evaluate existing procedures in Reader Services and Technical Services prior to implementation of an automated system.
 - c. To develop instructional materials and programs to assist library staff and patrons in the use of the online PAC.
 - d. To clean database of detected errors, complete recon of original input, and develop a method of quality control for future input.
 - e. To review job descriptions and assignments in areas affected by automation; make required changes.
 - f. To keep library community and state officials informed of progress in implementation.
2. To plan new facilities for the Library for the Blind and Physically Handicapped with adequate space and equipment to make possible a substantial expansion of services by FY 87.
 - a. To continue working with Budget and Control Board and other tenant agencies in planning quarters in Mt. Vernon Mill.
 - b. To plan actual move of Library for the Blind and Physically Handicapped to Mt. Vernon Mill including coordinating the acquisition of new equipment.
 - c. To continue with in-house micro-based automation efforts, coordinating when possible with NLS.

- d. To evaluate services in relationship to Revised Standards and Guidelines of Services for the Library of Congress Network of Libraries for the Blind and Physically Handicapped.
3. To implement the new Library Services and Construction Act program and regulations.
 - a. To revise Long Range and Annual Programs to comply with new legislation and regulations.
 - b. To review all current grant programs, revising regulations and requirements and simplifying procedures and paperwork wherever possible.
 - c. To complete all "Jobs Bill" funded construction projects, monitor FY 85 LSCA construction projects, and initiate FY 86 Title II program.
 - d. To strengthen and expand literacy and outreach programs at the state and local level.
 - e. To reestablish and expand the Library Interpretation Program.
4. To strengthen planning, budgeting, and control functions of the State Library and local public libraries.
 - a. To utilize performance indicators measuring the effectiveness and efficiency of State Library operations developed in FY 85 and revise as needed.
 - b. To participate in U. S. Department of Education training program on regulations and audit requirements.
 - c. To participate in Auditor's Office training program on audits.
 - d. To implement changes to comply with Fair Labor Standards Act.
 - e. To develop success criteria for Employee Performance Management System.
 - f. To continue automating State Library accounting functions.
5. To evaluate State Library services in relationship to Standards for Library Functions at the State Level, Third Edition.
6. To provide a high quality reference and information service to state government employees and officials and to serve as a resource library for the State's public, academic and special libraries.
 - a. Maintain present levels and speed of service while implementing automated library system.

- b. Increase the use of Data Search online reference services for state government and as an enhancement to the interlibrary loan service.
- 7. To enhance the proficiency of state and local library personnel to serve the public by means of continuing education opportunities for administrators, staff, and library trustees.
 - a. To conduct a workshop in fall of 1985 to introduce the new children's services handbook.
 - b. To conduct a collection management workshop in spring of 1986.
 - c. To provide scholarship for selected personnel to attend state and national training programs.
 - d. To plan and fund at least one major training program for public library pre-professional staff in cooperation with the USC College of Library and Information Science.
- 8. To review State Aid to determine if basis other than per capita should be considered.
- 9. To improve access to State Library's audio visual materials.
 - a. To input all AV holdings into database and publish new edition of AV catalog.
 - b. To input all ECMC holdings into database and publish new edition of ECMC catalog.
- 10. To increase the involvement of State Library Board members in planning, goal setting, and evaluation for the agency by means of:
 - a. Orientation for new members
 - b. Performance evaluation of the agency director
 - c. Professional involvement in SCLA, APLA, etc.

A brief description of the responsibilities of the State Library by department follows:

Administration

- a. General Administration
Plans development and extension of library service; establishes and reviews policies; prepares and administers the annual budget; administers State and Federal aid for libraries; promotes the extension and improvement of library service; recommends library legislation.

b. Library Interpretation

Interprets the objectives and functions of the statewide library program; plans and carries out a statewide program of publicity and public relations designed to interpret the library and its services to the general public.

Technical Services

Acquires and makes available all materials used in the library program; catalogs and/or classifies books, serials, pamphlets, and State and Federal documents; receives, stores, and distributes periodicals and newspapers; has responsibility for microfilming the State Library catalog. Collection is almost entirely nonfiction with emphasis on the Social Services. Special collections are South Caroliniana and South Carolina documents. Member of SOLINET.

Field Services

a. General Field Services

Assists and stimulates development of public library service; advises local officials, librarians, and citizens through visits, surveys, and correspondence; plans workshops and training programs; provides consultant service in planning of public library buildings.

b. Career Education

Provides training opportunities for public and institutional library employees and trustees; supervises the certification program for public libraries.

c. Library Service for the Disadvantaged

Provides consultant service to local libraries with projects in this area which includes adult literacy training; supervision of local projects; and reporting and evaluation of the program.

d. Film Service

Makes available to public and state institutional libraries a collection of adult and children's 16mm films, 35mm filmstrips and 35mm slide/tape shows; provides consultant service to libraries planning film programs.

e. Children's Services

Provides consultant service to public libraries in the development and provision of library service to children; promotes cooperation among all types of libraries serving children; coordinates a statewide summer reading program; coordinates activities with other agencies concerned with the child's welfare.

Reader Services

a. General Reader Services

Provides reference and research services to State Government, State Government agencies, and libraries; selects materials to be added to the general reference collection; prepares bibliographies; published monthly New Resources for State Government and Agencies.

b. Reference and Interlibrary Loan

Answers reference requests and requests for interlibrary loan received from libraries throughout the state; advises local libraries on the maintenance of a useful reference collection; plans and provides workshops on reference service for pre-professional library employees.

c. Documents Depository

Serves as a limited depository for federal documents; administers a cooperative regional federal depository system among the State Library, University of South Carolina, Clemson University, and Winthrop College; serves as a full depository for South Carolina state documents; coordinates a system of ten regional state documents depository libraries; publishes a quarterly Checklist of South Carolina State Documents.

d. Interlibrary Cooperation

Coordinates planning for a computer-based statewide library network for the purpose of sharing resources and services to be implemented in FY 86; provides a rapid communication system among libraries (In-WATS and SOLINET) to facilitate location of information and resources; provides accurate and current information on library development to all libraries in the state; provides bibliographic access to major library collections in the state by exchange of microfilm catalogs between the State Library and the State universities and provides the State Library microfilm catalog to public and state institutional libraries; encourages cooperative programs of service among all types of libraries within the local community and at the State level; coordinates library resources in the state to better serve the individual citizen; publishes monthly newsletter for all libraries in the state.

Special Services

a. Institutional Service

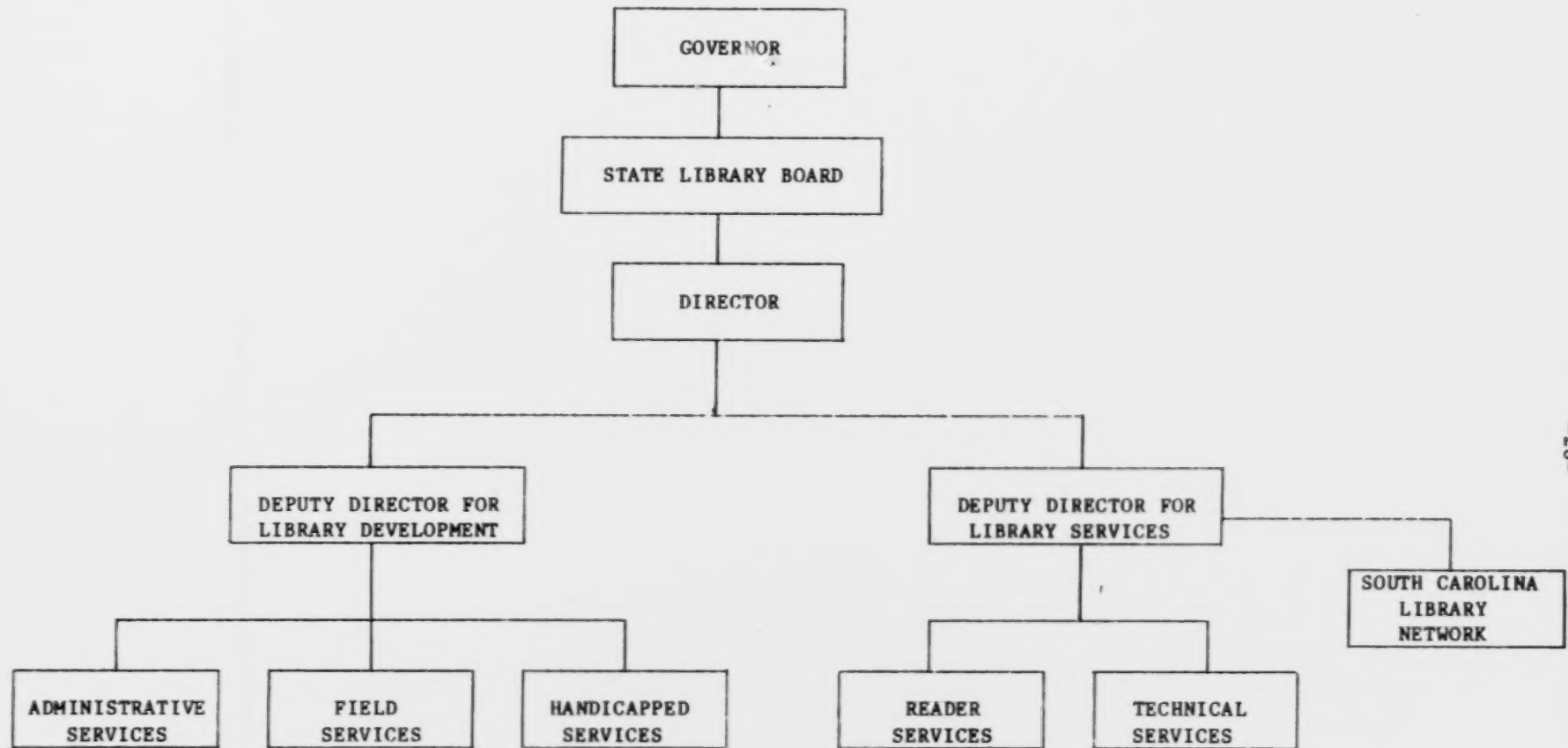
Plans and administers a program to establish, develop, and improve library service in State institutions; supervises the library program in individual institutions and provides consultant service for library development to all institutions.

b. Service to Blind and Physically Handicapped

Plans and administers library service to the blind and physically handicapped; maintains liaison with Library of Congress National Library Service for the Blind and Physically Handicapped; maintains records of eligible borrowers and of materials and equipment on loan; provides guidance to readers in selection of materials; supervises browsing collections of talking books in local public libraries; operates local recording project; In-WATS service.

The State Library has a staff of forty-nine, including twenty-two professionals. The State Library's budget includes state funds and LSCA funds. In the early '80's the State economy necessitated budget reductions in two years and no growth budgets in others. It appears now that the economy has rebounded. The FY 86 State budget of \$4,873,103 includes major increases in the book budget, networking, and blind and physically handicapped. A supplemental appropriation of \$242,050 is also available for network development. Two new positions were established using existing funds from other areas. The State has not provided new funding for new positions in several years. Until these positions were created the State Library had added several new programs and expanded some existing ones without a corresponding increase in staff. The FY 86 LSCA budget will be prepared at the FY 85 level unless Congress acts before it is completed.

SOUTH CAROLINA STATE LIBRARY



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PUBLIC LIBRARIES

"The General Assembly finds that county public libraries make a substantial contribution to the education and recreation of the residents of the State and merit the continuous interest and support of State and local government."

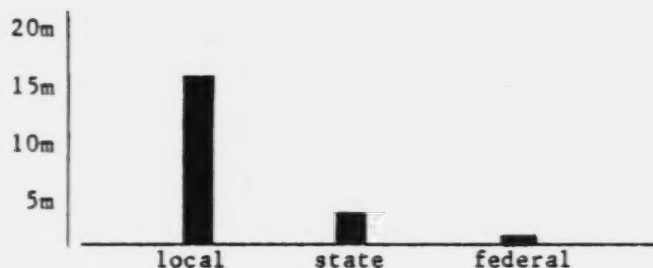
Act 564, 1978

By Act 564 the South Carolina General Assembly mandated countywide public library service. Passed as an amendment to the Home Rule Act, Act 564 replaced the individual enabling acts by which all county libraries had been established previously. Provisions of this legislation required county councils to provide public library service on a uniform basis. The forty-sixth county had established its public library one year prior to the enactment of Act 564. Where the county is so small that adequate library service would be difficult to achieve, Act 564 allows for regional systems to be established. Four such multi-county systems are in existence with eleven members. Thirty-five counties operate as single county libraries. Public library service is provided by:

46 main libraries
112 branch libraries/stations
38 bookmobiles

Funding for county libraries comes primarily from local, state, and federal sources. Gifts, except for capital improvements, account for less than 1% of public library support. In FY 85 81.5% of public library funding came from county appropriations or millage, 15.9% from State Aid, and 2.6% from federal aid for operating costs.

FY 85
Public Library Support
(excludes capital outlay)



In FY 85, total public library income exceeded \$19 million, an increase of \$2.4 million over FY 84. This is approximately \$6.30 per capita. The range for local support was from \$9.44 in Richland to \$1.48 in Williamsburg County.

Ten years ago the National Commission on Libraries and Information Service issued a report entitled National Inventory on Library Needs, 1975. At that time it was assumed that to provide adequate public library service the following levels of support were needed:

- \$9 per capita for up to 150,000 population
- \$10 per capita for libraries serving between 150,000 and 500,000
- \$11 per capita for libraries serving over 500,000

Two South Carolina libraries meet these levels. It must be remembered that these are not current standards, but standards a decade old. Such standards are arbitrary and do not reflect local conditions, such as economies of countywide service vs. numerous municipal libraries. A realistic goal to reach by FY 88 would be \$9 per capita. The possible elimination of General Revenue Sharing may have an effect on local library budgets.

Ever since 1943 the State Library has provided State Aid to public libraries that qualified. It began with each county library receiving the same amount. In FY 68 the formula was changed to per capita. In FY 86 the State Library and the Association of Public Library Administrators will be examining the State Aid program to determine if the basis for State Aid should be changed. A recommendation will need to be ready by May 1986 if it is to be made part of the State Library's FY 87 budget request. The long-range goal of raising State Aid to 25% of public library financing remains.

State Aid
FY 43 - FY 86

<u>Years</u>	<u>Basis</u>	<u>Total Allocation</u>
1942 - 1943	\$200 per county	\$ 8,100
1943 - 1948	\$300 per county	\$ 13,800
1948 - 1952	\$1,000 per county	\$ 46,000
1952 - 1967	\$1,500 per county	\$ 69,000
1967 - 1972	20¢ per capita	\$ 518,103
1972 - 1973	25¢ per capita	\$ 647,629
1973 - 1978	35¢ per capita	\$ 906,681
1979 - 1980	50¢ per capita	\$1,295,258
1980 - 1981	75¢ per capita (1970 census)	\$1,942,887
1981 - 1982	73.3¢ per capita*(1980 census)	\$2,288,173
1982 - 1983	71¢ per capita*	\$2,214,637
1983 - 1984	75¢ per capita	\$2,339,406
1984 - 1986	\$1.00 per capita	\$3,121,820

*Midyear budget cuts due to the statewide recession reduced State Aid for 1981-82 and 1982-83 below the appropriated 75¢ per capita level.

Two of the most pressing needs of all public libraries are additional staff and materials. For some libraries a third need is space. Each of these concerns will be discussed.

(1) Personnel

While expenditures for personal service account for more than two-thirds of most public library budgets, the inadequate financial support mentioned above prevents libraries from developing staff levels needed to provide adequate service. South Carolina's public libraries do not measure well by national standards. It is generally agreed by national standards that for every 6,000 people served there should be one professional staff member. Using this standard South Carolina's public libraries should have 520 professional librarians. Currently 158 professional librarians are employed in South Carolina public libraries. This puts them 139 below state standards which call for 297 professionals. A total of 40 pre-professionals are employed. The interim goal will be to add five professionals, matched by an equal number of support staff, each year.

It is also important to constantly seek to upgrade the skills of current staff if they are to perform efficiently and effectively. This is doubly important in light of the changes automation is making in libraries. Continuing education opportunities, at all levels, must be made available as often as possible. A continuing program of workshops, institutes, and training sessions must be carried out in-state, and out-of-state, and out-of-state opportunities should be utilized for professional staff and trustees.

(2) Library Materials

The cost of library materials is increasing; materials budgets are not keeping pace. In FY 85 public libraries owned 1.42 books per capita. The State Library has established a state goal of two books per capita. As libraries begin to automate they are inventorying their collections and weeding worn and outdated materials. Other libraries are also weeding, especially when receiving LSCA collection development grants. At the end of FY 85 public libraries would need to add 1,911,169 books to reach the state goal. It would take an additional 5,032,989 to reach the national goal of three books per capita. Four counties own less than one book per capita.

Periodical collections have increased in size in recent years due in part to LSCA grants. Price increases, if unchecked, will see periodicals consuming a larger percentage of materials budgets. According to the U.S. Periodicals Price Index Preliminary Report for 1985 prices increased 11.1% over 1984. The report covered 3,627 titles. The average price of a periodical in 1985 is \$61.07.

A need exists to increase the size of newspaper, audio-visual, recordings, and other media collections, which are generally inadequate.

While libraries still strive to meet the interim goal of two books per capita and basic collections of other media, the achievement of national standards in the foreseeable future seems unrealistic. Therefore, it is imperative that the State Library's interlibrary loan collection be expanded and that intertype library networks be strengthened. The State Library will also need to increase its audio-visual collections to support local programming.

(3) Public Library Construction

Nearly every public library system has a construction need. LSCA Title II has assisted eleven libraries with projects under the FY 83 "Jobs Bill" and three libraries with FY 85 funding. The following chart indicates building needs as of April 1985. The total of renovation needs is conservative.

South Carolina's Public Libraries
Building Needs - By Congressional District

	Headquarters		Branches		Renovations
	New	Enlarged	New	Enlarged	
1st District	0	5	6	2	0
2nd District	3	1	3	4	3
3rd District	3	4	11	2	27
4th District	0	3	2	5	7
5th District	1	5	3	3	6
6th District	4	3	7	6	7
TOTAL	11	21	32	22	50

MAJOR URBAN RESOURCE LIBRARIES

The population of the City of Columbia has dropped below 100,000 according to 1985 census estimates. Therefore, there will not be a MURL project in FY 86.

INSTITUTIONAL LIBRARIES

Prior to passage of Title IV-A of the Library Services and Construction Act in 1966, only four state institutions had established programs of library service for their residents. With the federal mandate and LSCA funds, the South Carolina State Library encouraged support of institutional libraries. Grants were made on an incentive basis, with institutions required to meet certain minimums of staffing, space, and funding in order to participate. Nine institutions received grants in the first year. State funds were provided by the institutions to hire staff, to develop collections, and to purchase equipment, supplies, and furnishings. In institutions without libraries, space was found or created for the library. In FY 85 there were libraries in 36 state-supported residential institutions serving 22,546 residents.

A great deal of progress has been made in the delivery of library service to institutional residents since 1968, but not one institutional library is able to meet national library standards for its type of institution. However, the lack of staff and funds for materials has not prevented libraries in institutional settings from offering quality programming. Institutional librarians, working with other institutional staff and the institutional consultant of the State Library, have emphasized programming. A catalyst to this effort has been the S. C. Bibliotherapy Discussion Group.

While each institution is different, it does share some similarities with sister institutions:

- (1) Insufficient or inadequately trained personnel. No South Carolina institutional library is adequately staffed. Several libraries are staffed by only one person. Adult correctional libraries have made tremendous progress in hiring trained staff (many with the MLS). If institutional librarians are to provide the programs needed to support the educational and therapeutic programs of the institution, it is essential that they have assistance. Continuing education is also a need. Institutional budgets often do not provide for this.
- (2) Inadequate materials collections. Print and non-print materials collections are woefully inadequate, both in terms of quantity and quality. Weeding needs to be accomplished in all institutional libraries. With the recent changes in the composition of the populations in several institutions, selection policies need to be re-thought.
- (3) Inadequate or indefinite budgets. Not only is the level of funding for institutional libraries low, it is uncertain, sometimes hidden in appropriations for recreation, or education, or contingency. No institutional library has a line item in the institutional budget. The ingenuity or persuasiveness of the librarian and/or his or her immediate supervisor often determines the level of expenditure. The availability of LSCA funds has, in many cases, kept institutions from decreasing library support.

Beyond these common problems, some institutional libraries have a unique difficulty which underlies the others.

- (4) Non-recognition or non-support by institutional administrators. All too often institutional administrators fail to recognize the potential for education and rehabilitation offered by libraries. For many they are regarded as recreational facilities. Generally they are given a low priority in institutional planning as well as budgeting. In addition, a climate of suspicion or a custody-conscious philosophy on the part of administrators or security personnel often make it difficult for residents to use what library service is available. Several libraries failed to receive LSCA grants in recent years due to lack of support from administrators. The settlement of a law suit against the Department of Corrections has resulted in increased recognition of libraries for adult correctional facilities.

Since the inception of the institutional library program these four factors have contributed to the relatively low profile libraries have in institutions. If libraries are to play an important role in the future of institutions then institutional librarians will have to be more forceful in stating their needs. No longer is it sufficient to say a library is needed. The institutional librarian must be able to document what will happen to the educational and therapeutic programs without library service. Institutions are in a state of transition. It is imperative that libraries be recognized in any reorganization that may take place.

Standards listed in Section IV of this document are useful in some cases, but relatively meaningless in others. Analysis of existing conditions reveal the following:

Libraries serving the mentally handicapped do not have quantifiable standards, most existing standards being very vague. The Missouri State Library has developed quantifiable standards. Two of South Carolina's mental hospitals meet those standards for number of volumes, magazines and newspapers; the third does not. Other media are available from the State Library. Major deficiencies occur in staffing with none of the hospitals approaching staff standards.

South Carolina has four residential facilities for the mentally retarded. Three of the four meet ALA standards for print media. It has been our experience with the level of clientele in these centers that toys, games, realia, etc. are much more effective in this area than printed materials. That has been the thrust in collection building in recent years. Again staff sizes are greatly under recommended levels.

The South Carolina School for the Deaf appears to meet minimum standards. However these are also vague. Schools for youthful (juvenile) offenders have ALA Standards and State Department of Education Standards. Neither school meets national standards for materials or staff. In fact, they do not approach them. They both meet state standards which are substantially lower.

Library service in the Department of Corrections is provided through a centralized library system. The system as a whole does not meet ALA Standards for collection size, being short by 12,000. Other media show a similar deficiency. Each library does have a trained librarian and a security officer, but there is too heavy a reliance on inmate assistants. Standards are not met. Only 53% of the inmate population has access to library service. This number is misleading because of the large number of people in work-release situations where it would not be practicable to offer library service.

In FY 86 institutional librarians will prepare state standards which will be more realistic. It is hoped that the presence of state standards will be the catalyst for future development. A workshop on standards was held in FY 85.

ACADEMIC LIBRARIES

There are 63 institutions of higher education in South Carolina. The public sector includes two comprehensive universities, a health science center, nine senior colleges (including three University branches), five two-year University branches, and 16 two-year technical colleges. The private sector includes 20 senior colleges, a theological seminary, and 10 junior colleges. Total degree-credit enrollment in all of these institutions in fall, 1984, was 130,540; of these, 105,452 were enrolled in public institutions.

Resources of South Carolina Libraries, a comprehensive study of all academic libraries in the state was published by the South Carolina Commission on Higher Education (CHE) in 1976. The study closely examined such areas as physical facilities, staff, and collection size and compared each institution with Association of College and Research Libraries' Standards for College Libraries.

"There are two major academic library research collections in South Carolina: the University of South Carolina at Columbia and Clemson University. Both have resources not duplicated elsewhere in the State, and both have programs of graduate study which require extensive and sophisticated library collections. By their very nature the materials acquired by these two universities are expensive, they require highly trained staffs to assure their best use, and they need buildings in which to make their resources easier to use. As of this date (i.e. 1976), all of those needs have been met on the two campuses."

The South Carolina Master Plan for Higher Education, published in December, 1979 by CHE, "recommended that USC-Columbia continue its efforts to improve its national rankings in recognition of its stature as a major academic research library in the State" and "that Clemson University continue to support a strong library program in those areas...which undergird the principal mission of the institution." (CHE, S.C. Master Plan for Higher Education)

The Master Plan also examined the library programs of the nine public senior colleges. Comparisons were made between 1978 and 1975 in terms of collections, staff, and facilities. "With one exception, all institutions have markedly increased their holdings since 1975, even though "letter grades" have not changed in some cases." Special note was made at the three University of South Carolina four-year regional campuses. Less progress was evident in the growth of library staffs. In fact two libraries lost professional staff. In terms of space all libraries received a rating of "B" or better.

Funding for academic libraries has increased since 1975, but much of the increase can be attributed to inflation. In FY 85 income of \$23,180,974 was reported by South Carolina's academic libraries. Of this amount, 52% was expended for salaries and wages and 34% for books and materials. By 1984-85, all but three public senior college libraries had collections which quantitatively exceeded the American Library Association's 'A' rating, as measured against the ALA Standard for College Libraries. The Commission has recommended that special funding be provided by the State in FY 86-87 to bring these three libraries to that quantitative level.

Strides have been made in the areas of cooperation, coordination, and resource sharing. Representatives of the major academic libraries are members of the Task Force on Library Automation and Networking appointed by the State Library. A statewide database is being established using SOLINET. In order to accelerate the retrospective conversion of records the State Library has made grants under LSCA Title III to University of South Carolina, Clemson University, College of Charleston, and USC Processing Center. Academic libraries are now full participants in the State Library's inter-library loan network. These activities should lead to greater cooperation. CHE states that "The basic function of an academic library is to make available the materials and services needed to support the curriculum and the appropriate research activities of the institution of which it is a part." While recognizing this basic role, the CHE also believes that "Each academic library is an integral part of the state network of libraries, and each also bears the responsibility of sharing resources with other libraries and other clients or patrons."

SCHOOL LIBRARY MEDIA CENTERS

South Carolina supports 1,124 public schools with an enrollment of more than 570,897 students. Some 51,219 children attend 472 private schools. All but one of the public schools have library media centers. There are an additional twenty-two special schools which only have classroom collections, while only one of the fifty-two area vocational schools has a media center. Approximately one-half of the private schools have media centers. There were 1,076 public school media specialists in FY 85: 730 serving in 789 elementary schools and 346 in 266 secondary schools. No statistics are available on private school libraries.

Presently there are 6,006,276 volumes in the public elementary schools and 2,693,212 volumes in the secondary schools. Elementary schools reported 16.71 books per pupil, while secondary schools reported 12.33. National

standards set by the American Library Association call for twenty books per student. State standards are ten books for elementary schools and six books for secondary schools.

Media specialists examining South Carolina's school library media services in preparation for the Governor's Conference on Library and Information Services in 1979 identified four areas of critical concern. Improvements have been made, but concern still exists.

(1) Standards

School library media centers are evaluated according to guidelines issued by the State Department of Education, Defined Minimum Program for South Carolina School Districts, 1980. These standards address qualifications of the media specialist, number and types of materials to be available and appropriation needed to maintain the library collection. They are substantially lower than the minimum standards set by the American Library Association. Improvement has been made. A school library media specialist was involved in the development of the current standards. A major weakness of the standards is that no mention is made of the program to be offered by the media center.

Progress has been made in the area of facilities. The media consultants in FY 85 reviewed seventeen building plans for new or remodeled media centers using the revised South Carolina Facilities Planning Construction Guide. Facilities are of continuing concern, however, since twenty-one schools were cited for inadequate library facilities in the Annual Report on Accreditation of School Districts in South Carolina 1984-85.

(2) Staffing

Thirty-one elementary and fifteen secondary school media centers are headed by media specialists not meeting the minimum certification requirements as set by the State Department of Education. Some media specialists divide their time among two or more media centers. Only eleven of the ninety-two public school districts provide district media supervisors to help plan and coordinate a program of service.

At the state level, the number of library consultants has actually decreased. In 1972 there were four consultants including one audio-visual specialist. Now there are only two consultants and no audio-visual specialist. They have little input into the development of state policies and standards, instructional planning, or funding for media centers. They are now a part of the Curriculum Section of the State Department of Education, but still do not administer federal funds allocated for school libraries.

(3) Resources and Funding

Media center holdings average only 16.71 books per elementary student and 12.33 books per secondary student compared to national standards of

20 books per student. There is a significant decline in the quality of the collections, which reflects the rising cost of materials and the reduction in federal funds. There are no state accreditation standards for audio-visual materials and no statistics are available on A-V collections.

The revised 1980 guidelines for funding school library media centers are still inadequate. They include funding to provide library service to public kindergartens on a half basis. Funding levels for media centers are low. The funds that are appropriated are to be divided between library materials, supplies, and audio-visual software in the secondary and instructional materials and library resources in the elementary. During 1984-85 51% of the Chapter II (ECIA) block grant funds were allocated for the school media centers.

Many technological changes have taken place in school library media centers. The use of microcomputers is perhaps the most significant. Because of rising costs media specialists are exploring ways in which cooperative activities can be used.

Media centers were involved directly in the Education Improvement Act only in the area of facilities but have profitted indirectly through some of the other programs.

(4) Awareness

School administrators, teachers, and the general public lack awareness of the role school media centers play in the teaching and learning process. This lack of awareness is demonstrated by the use of many media centers to provide release time for teachers thus limiting the services the center can provide. The exclusion of media specialists and consultants from involvement in long range planning and curriculum development is further evidence of failure to understand the library media center's potential.

TEC LEARNING RESOURCE CENTERS

In 1961, South Carolina enacted legislation to establish a statewide technical training system designed to stimulate the industrial expansion of South Carolina and to provide specialized training for its citizens. In 1972 the TEC law was rewritten to create the State Board for Technical and Comprehensive Education, to provide for the expansion of programs within the technical education system, and to create additional low cost accessible educational opportunities. Over the years, TEC matured to become a comprehensive system of postsecondary education with sixteen two-year, state supported campuses.

The colleges are jointly funded by state and local appropriations. They offer one and two year, occupational education programs in a broad range of categories closely oriented to the community job market. TEC is also responsible for all classroom training under the Comprehensive Employment

and Training Act. The emphasis here is on job-entry skills. Another area of activity involves working with new and expanding industries to provide training for the initial labor force. Over 160,000 students were enrolled in all programs in FY 84. All institutions have been accredited by the Southern Association of Colleges and Schools.

There are eighteen TEC libraries (two colleges have two campuses with library services) to support the over 138 varied programs offered by the TEC system. The majority of the TEC libraries, which have adapted themselves to a multi-media approach, are now organized as Learning Resource Centers or LRC's. In addition to standard library services, the LRC's provide services which usually are not found in traditional libraries. These include the production and processing of photographs, slides, audio tapes, transparencies, and other audio-visual services. All of the LRC's provide their schools and communities with educational television services through the closed circuit South Carolina Educational Television System. In addition to students and faculty, local engineers, technicians, business and industrial leaders, and other professionals have access to a wide variety of materials and services.

Each TEC LRC operates as an independent unit with the president establishing policies together with the librarian or director of learning resources. The standards of the Southern Association of Colleges and Schools are followed in forming policy or adopting procedures. The TEC librarians and directors of learning resources identified four problem areas during the 1979 Governor's Conference on Libraries.

(1) Funding

The TEC Learning Resource Centers are funded through federal, regional, state, and local sources, with the pattern varying with each institution. The Higher Education Act, Title II-A (Library Resources Program) for library materials and Title VI-A (Improvement of Instruction) for audio-visual equipment has been the main source of federal support. The future of these grants is in doubt so it is important for LRC's to seek additional state and local funding.

(2) Collection

Collection development is severely hindered because of limited funds. Expenditures for library materials at TEC institutions varied in FY 85 from a low of \$8,289 to a high of \$71,893, with an average expenditure of \$32,527. While the size of the collections has increased in recent years, the ratio of volumes per full-time equivalent degree student has decreased. The CHE has estimated that the combined deficiency of the libraries in the TEC system may well exceed 200,000 volumes.

(3) Staff

Very little progress has been realized in the size of staffs in LRC's. In fact, when comparing number of staff with number of students enrolled the per student ratio has actually decreased. Half of the institutions still have only one professional librarian. Many libraries have insufficient support staff.

(4) Technology

Nearly all of the TEC LRC's are able to provide modern and often sophisticated equipment to support the instructional programs. The SCETV closed circuit television system incorporated into most TEC campuses is, for example, one of the most advanced in the country. Unfortunately, new library technology is used only to a very limited extent in the daily operations of the LRC's themselves. Because of the limited size and comparatively few transactions of each individual LRC, they are not able to take advantage of such technological developments as SOLINET, automated circulation systems, computer produced catalogs and bibliographies, automated purchasing, and other data processing systems. Lack of adequate state funding prevents joint utilization of such technology. Two TEC libraries have joined SOLINET through LSCA Title III grants as members of a cluster.

SPECIAL LIBRARIES

The Special Libraries Association (SLA) defines a special library as one maintained by an individual corporation, association, government agency or other group for the purpose of collection, organization, and dissemination of information, and devoted primarily to a special subject with provision for specialized service to a specialized clientele. Due to differing definitions of the term special library it is hard to determine the number of special libraries in South Carolina. The 1981 edition of the American Library Directory lists sixty-five special libraries in the state. In 1981 the Special Libraries Section of the South Carolina Library Association surveyed the state and listed fifty-four libraries in Special Libraries of South Carolina. Thirty-four of the libraries in the American Library Directory do not appear in Special Libraries, while twenty-three of the libraries listed in Special Libraries do not appear in the American Library Directory. The greatest number of special libraries in South Carolina are clustered around the three large metropolitan areas: Charleston, Columbia, and Greenville/Spartanburg.

In the past, special libraries have tended to be somewhat isolated from other South Carolina libraries and cooperative activities. This results primarily from the fact that the special libraries are dependent units, for the most part, subject to a parent organization, agency, or business. There is no regulating agency to which these libraries report; and, at the present time, no statistics on holdings, personnel, or financial support are available. The Special Library Section of the South Carolina Library Association, which constitutes a loose confederation of special libraries,

has become an active one. This group is now working toward more cooperation and some sharing of resources, although policies of the parent organization frequently restrict the use and lending practices of the libraries. The State Library has attempted to establish communications with special libraries by giving them representation on the LSCA Advisory Council, the Advisory Committee for the Governor's Conference on Library and Information Services, and the Task Force on Library Automation and Networking.

LIBRARY EDUCATION

Several South Carolina institutions of higher education offer library education courses. The number of schools offering library science as a major program has declined. Some schools offer undergraduate level courses which enable graduates to meet certification requirements of school media specialists. Two schools provide graduate level programs for those who wish to work in public, academic, or special library situations as well as school library media centers.

The following colleges and universities offer various programs in library science:

At the undergraduate level:

*The Citadel, Charleston. 21 semester hours (minor in library science)

*S.C. State College, Orangeburg. 32 semester hours (major in library science being phased out)

*Meets state certification requirements for school media specialists.

At the graduate level:

University of South Carolina, Columbia

The College of Library and Information Science offers 150 semester hours in library and information science at the graduate level. Course work may be taken to meet the State's certification requirements as a public or school librarian as well as specialization in academic or special library services. The College is one of 62 colleges and universities in the nation whose program is accredited by the American Library Association.

South Carolina had no graduate library science program prior to 1972 when the College of Library and Information Science opened. Most of the students come from South Carolina (80%) and most stay in South Carolina to work (80%). One area of librarianship that has benefitted greatly because of the College is school librarianship. In 1972 only 12% of South Carolina's school librarians had a master's degree. Today approximately 60% of school librarians hold a master's degree. The flexibility of the program encourages part-time students. Currently 50% of those enrolled are in a part-time status. In FY 85 enrollment was 290 (head count) and 110 (FTE on-campus).

As the only program in the state offering a MLS the College has provided methods for satisfying part of the degree requirements off-campus. One method is via two-way television courses available at any of the USC regional campuses. A second method is course work held at various sites around the state taught by College staff. Over a three year cycle about two-thirds of the course work towards a degree can be earned. The final one-third would need to be taken in Columbia. Courses have already been held in Greenville and Rock Hill. Charleston will be starting soon. The College is investigating need in the Aiken area.

Continuing education has long been a concern of South Carolina library directors. In its brief history the College has attempted to satisfy this need in various ways. CE is a responsibility of the Assistant Dean. Since the Assistant Dean is serving during FY 86 as Acting Dean while a search is conducted for a new Dean there will be a limited CE program. Cooperation with the State Library and SCLA will continue in order to prevent duplication in program offerings.

Winthrop College, Rock Hill

Through the Department of Reading and Library Science, Winthrop offers courses which lead to a Master's of Education in School Librarianship which meet the requirements of the State for school media specialist certification.

COOPERATION AND NETWORKING

Cooperation is traditional among South Carolina libraries, but in the past it has tended to be informal. Libraries within a geographical area or libraries of a certain type have worked together for mutual benefit. From this base cooperation is becoming broader based. Interlibrary loan is still the most common form of cooperation, followed by workshops and other continuing education programs. Formal agreements are beginning to develop.

The State Library's interlibrary loan network is the most extensive manifestation of cooperative activity. It is the primary source of interlibrary loan for public and institutional libraries. Service is also available to academic and special libraries. This network is reinforced by an informal but effective working agreement between the State Library and the University of South Carolina which makes the University's resources available for loan.

In FY 86 the State Library will begin to implement the South Carolina Library Network. In this first year the State Library's catalog will be put on-line. The circulation and interlibrary loan modules will become operational. By the fourth quarter of the State fiscal year public libraries will have access to this system. For future years' plans see the Scenario for Development of Integrated On-Line System under Goal IV (p. 64).

The network proposes a linked system accessing the various databases in use. There are six vendors already providing local service for eight libraries (public and academic). The key element to providing bibliographic records for the network remains SOLINET/OCLC. There are 52 South Carolina libraries who are members of SOLINET. Listed below are the South Carolina members of SOLINET.

Abbeville-Greenwood Regional Library (C)
Anderson County Library (M)
Baptist College at Charleston
Benedict College
Bob Jones University
Central Wesleyan College
Charleston County Library (R)
The Citadel
Claflin College
Clemson University (R)
Coker College
College of Charleston (R)
Columbia Bible College
Converse College (C)
Cryovac Division, W.R. Grace & Co.
Darlington County Library (C)
Florence County Library (C)
Florence-Darlington Technical College (C)
Francis Marion College
Furman University
Greenville County Library (M)
Greenville Technical College
Horry County Library (M)
Lander College (C)
Medical University of South Carolina
Milliken Research Corporation
Morris College
Newberry College
Piedmont Technical College (C)
Richland County Public Library (R)
South Carolina State College
South Carolina State Library
Spartanburg County Library (C)
Tri-County Technical College
U.S. Army TRADOC, Fort Jackson
University of South Carolina - Aiken
University of South Carolina - Beaufort
University of South Carolina - Coastal Carolina
University of South Carolina - Lancaster
University of South Carolina - Salkehatchie
University of South Carolina - Spartanburg
University of South Carolina - Sumter
University of South Carolina - Union
University of South Carolina Law School
University of South Carolina Library School (Training)

University of South Carolina Regional Processing Center (R)
University of South Carolina School of Medicine
University of South Carolina (R)
Voorhees College
Williamsburg Technical College
Winthrop College (R)
Wofford College (C)

- (M) LSCA sponsored member
- (C) LSCA sponsored cluster member
- (R) LSCA RECON grant

The South Carolina SOLINET membership list indicates a variety of libraries are members. With such a divergent list comes a well balanced foundation for a state database. Retrospective conversion needs to be completed before these collections provide complete access to other libraries. As funds are available grants will be provided for this purpose.

Funding for the network is a combination of federal and state funds. Additional state funds have been requested in the FY 87 state budget for the network. Until sufficient state funds are available LSCA funds will be used to supplement state funds.

IV. CRITERIA, PRIORITIES, AND PROCEDURES

A. Title I. Library Service

1. Adequacy of State Library Services

Adequacy of services at the State level will be measured by:

Association of Specialized and Cooperative Library Agencies.
Subcommittee for Library Functions at the State Level.
Standards for library functions at State level.
Third edition. Chicago, American Library Association, 1985.

These criteria will be supplemented by pertinent sections of:

South Carolina Library Association. Public Library Section.
Standards for South Carolina Public Libraries
(The Section), 1981 revision.

2. Adequacy of Public Library Services

Prior to 1980 public libraries were measured against national standards published by the Public Library Association. In that year the Public Library Association published A Planning Process for Public Libraries, a document which encourages communities to set their own standards based on local conditions and needs. The plan devised to address these needs is to be monitored closely and revised so that the plan will change as the community changes. In 1982 the Public Library Association published Output Measures for Public Libraries: A Manual of Standardized Procedures which are to be used by public libraries to measure the things appropriate to it. Several libraries in South Carolina have begun the planning process.

Even though the older national standards are not recognized by the Public Library Association, the South Carolina State Library finds that they are still useful because so many South Carolina public libraries are in the developing stage. There is a place for standards and for performance measures. Using a combination of the planning process and output measures, along with older national standards we can get a better picture of where we are and where we want to go.

Documents used by the State Library to judge adequacy of public library services are:

Palmour, Vernon E. et. al. A Planning Process for Public Libraries. Chicago. Public Library Association. American Library Association, 1980.

Zweizig, Douglas and Eleanor Jo Rodger. Output Measures for Public Libraries: A Manual of Standardized Procedures. Chicago, American Library Association, 1982.

Public Library Association. Standards Committee. Minimum Standards for Public Library Systems, 1966. Chicago. Public Library Association, American Library Association, 1967.

For measurement of specific aspects of service, these standards will be supplemented by:

"Indicators of Needs by Public Libraries, 1975." National Inventory of Library Needs, 1975. National Commission on Libraries and Information Science, 1977, p. 40.

When appropriate, the following standards will also be used:

American Library Association. Audio-Visual Committee. Guidelines for audiovisual materials and services for large public libraries. Chicago, American Library Association, 1975.

American Library Association. Audio-Visual Committee. Recommendations for audiovisual materials and services for small and medium-sized public libraries. Chicago, American Library Association, 1975.

Public Library Association. Standards Committee. Interim Standards for Small Public Libraries. Prepared by the Subcommittee on Standards for Small Libraries. Chicago, American Library Association, 1962.

Public Library Association. Standards Committee. Standards for Children's Service in Public Libraries. Prepared by the Subcommittee on Standards for Children's Service. Public Library Association. Chicago, American Library Association, 1964.

Public Library Association. Standards Committee. Standards of Quality for Bookmobile Service. Prepared by the Subcommittee on Standards of Quality for Bookmobile Service. Chicago. Public Library Association, American Library Association, 1963.

Public Library Association. Standards Committee. Young Adult Services in the Public Library. Prepared by the Committee on Standards for Work with Young Adults in Public Libraries. Chicago, Public Library Association, American Library Association, 1960.

South Carolina Library Association. Public Library Section. Standards for South Carolina Public Libraries. (The Section), 1981 revision.

3. Adequacy of Services to the Blind and Physically Handicapped

Association of Specialized and Cooperative Library Agencies.
Standards for Library Service to the Blind and Physically
Handicapped Subcommittee.

Revised Standards of Service for the Library of Congress
Network of Libraries for the Blind and Physically
Handicapped. Chicago, American Library Association, 1984.

Association of Specialized and Cooperative Library Agencies.
Standards for Library Service to the Deaf Subcommittee.
Techniques for Library Service to the Deaf and Hard of
Hearing. Chicago, American Library Association, 1981.

P.L. 93-112. Rehabilitation Act of 1973. Section 504.

P.L. 94-142. Education for Handicapped Children Act of 1975.

4. Adequacy of State Institutional Library Services

Eligible for service are the inmates, patients, or residents of
penal institutions, reformatories, residential training schools,
orphanages or general or special institutions or hospitals
operated or substantially supported by the State and/or students
in residential schools for the handicapped (including mentally
retarded, hard of hearing, deaf, speech impaired, visually
handicapped, seriously emotionally disturbed, crippled, or other
health-impaired persons who by reason thereof require special
education) operated or substantially supported by the State.

Criteria for determining adequacy of services to specific groups
will be state or national standards as follows:

American Correctional Association - American Library
Association. HRLSD Committee on Institutional Libraries.
Library Standards for Juvenile Correctional Institutions.
American Correctional Association, 1975.

Association of Specialized and Cooperative Library Agencies,
American Library Association. Library Standards for Adult
Correctional Institutions Subcommittee.
Library Standards for Adult Correctional Institutions.
Chicago, American Library Association, 1982.

Association of Specialized and Cooperative Library Agencies,
American Library Association. Standards for Libraries at
Institutions for the Mentally Retarded Subcommittee.
Standards for Libraries at Institutions for the Mentally
Retarded. Chicago, American Library Association, 1981.

Association of Hospital and Institutional Libraries.
Hospital Library Standards Committee.
Standards for Library Services in Health Care Institutions.
Chicago, American Library Association, 1970.

South Carolina State Department of Education.
Defined Minimum Programs for South Carolina School
Districts. (The Department), 1980.

5. Adequacy of Major Urban Resource Libraries

Criteria for determining adequacy of public library services for persons and libraries using services from major resource libraries:

- a. Adequacy of Public Library Services - basic criteria
(see Adequacy of Public Library Services)
- b. Needs for Library Services of Individual Users and Libraries in the Regional Area
 1. Access to Resources
 - (a) Access to a strong reference collection
 - (b) Access to business reference services
 - (c) Access to extensive periodical collections, including retrospective files
 2. Access to Services
 - (a) Access to library service during evening and weekend hours when local public libraries and the State Library are closed.
 - (b) Access to the services of professionally trained staff, especially during evening and weekend.
 - (c) Access to telephone reference service.

6. Criteria to Assure Priority for Low-Income Families

- a. Determination of Urban and Rural Areas with High Concentrations of Low-Income Families.

"Disadvantaged persons" means persons who have educational, socioeconomic, cultural, or other disadvantages that prevent them from receiving the benefits of library services designed for persons without such disadvantages and who for that reason require specially designed library services. The term includes persons whose needs for such special services result from poverty, neglect, delinquency, or cultural or linguistic isolation from the community at large, but does not include physically or other handicapped persons unless such persons also suffer from the disadvantages described in this paragraph.

Characteristics of disadvantaged persons may include the following:

- ...Persons with poor educational background.
- ...Persons who are receiving less than poverty level incomes.
- ...Persons from areas characterized by excessive unemployment.
- ...Persons from areas characterized by excessive low income rates.
- ...Members of ethnic minority groups which have been discriminated against.
- ...Persons who have been isolated from cultural, educational and/or employment opportunities.
- ...Persons who, due to a combination of environmental, cultural, and historical factors, lack motivation for taking advantage of available library services.
- ...Persons who are dependent upon social services to meet their basic needs.

Counties having high concentrations of persons with poverty level incomes, as determined by the Division of Research and Statistical Services of the S. C. State Budget and Control Board, shall be considered as qualifying under this program. Priorities for grants shall be:

- (1) Projects to serve the urban and rural disadvantaged in those counties where the percentage of families with income below the poverty level exceeds 25% of the total number of families in the county and/or where the number of individuals with income below the poverty level exceeds 20,000. Among these counties, highest priority shall be given to those having the least ability to provide basic library services.
- (2) Projects which will result in the general improvement of a library system to bring it up to a minimum level of service prerequisite to special programs for the disadvantaged.
- (3) Innovative projects which will demonstrate services not generally available in South Carolina or provide a new approach to service.

- (4) Projects to serve the urban or rural disadvantaged in those counties where the percentage of families with incomes below the poverty level is less than 25% of the total number of families in the county.

7. Criteria to Assure Priority for Persons of Limited English-Speaking Ability

- a. Determination of Areas with High Concentrations of Persons with Limited English-Speaking Ability.

Persons with limited English-speaking ability include individuals who were not born in the United States or whose native language is a language other than English, and individuals who come from environments where a language other than English is dominant as further defined by the U. S. Secretary of Education, and who by reasons thereof have difficulty speaking and understanding instructions in the English language.

A needs assessment conducted in early 1975 revealed no high concentrations of non-English-speaking persons in South Carolina but only various small scattered groups with different levels of need of library service. The 1980 census verifies this.

- b. These persons are scattered throughout the 46 counties of South Carolina. Because each county has such small numbers, it is not feasible for libraries to attempt to develop a collection of foreign language materials to meet the diverse needs of its limited English-speaking population. Service can adequately be provided from one central collection of materials which could be borrowed through interlibrary loan. The Charleston County Library was designated as the host for this collection since it has one of the largest populations of limited English-speaking in the state. The library service area includes a port city with a sizable military population.

Because of their low number the State Library has chosen not to treat service to those with limited English-speaking ability as a priority. The central collection of materials is still housed at the Charleston County Library and is available on interlibrary loan. However no additional LSCA funds will be devoted for this purpose. Service needs are being met adequately at the local level.

8. Determination of Eligibility for Agency Participation

The following agencies will be eligible for participation in Title I programs:

- a. Legally established county and regional library systems which qualify for participation in the State Aid program, meet the maintenance of effort requirement for local support, are in compliance with all previous LSCA requirements, and meet the criteria of need, target population, or service specified in individual project regulations.
 - b. Libraries of eligible state supported institutions which meet the prerequisites of personnel, space, and financial support, which meet the maintenance of effort requirement for total budget and book budget, which are in compliance with reporting regulations, and which submit approvable applications on schedule based on an analysis of library needs and a description of proposed plans. Size of institutional population and average length of residence will be considered in determining priorities and establishing the amount of grants.
 - c. Non-profit organizations which support/complement the goals of libraries.
9. Procedures for Application and Approval of Projects
- a. The State Library will announce proposed projects at the beginning of each fiscal year upon completion of the Annual Program. Formal notice of projects and potential grants will be sent to all eligible libraries immediately following Department of Education approval of the Annual Program and Notification of Grant Award.
 - b. Applications must be submitted on forms provided by the State Library. Applications and supporting documents must be submitted by the announced deadline in order to be considered. Exceptions will be made only by prior approval and on the basis of strong extenuating circumstances.
 - c. Application will be reviewed by the Field Service Librarians or Institutional Consultant to establish eligibility and compliance with regulations. Decisions will be made by the Project Officer for the project in conjunction with the Director and Deputy Director.
 - d. The criteria for selection of projects will be:
 - 1. Proven need with a strong indication of inadequacy of present service.
 - 2. Importance of the project to the area, to the state, and its relation to the State Long-Range Plan.
 - 3. Significance of the project to statewide library development.
 - 4. A clear statement of objectives of the project.

5. Careful planning of the project.
 6. A clear plan of action.
 7. A sound budget.
 8. The number of persons served and potential benefit to target groups.
 9. Amount of LSCA funding previously received by applicant in comparison with other library systems.
 10. Previous success of the applicant in carrying out other federal projects.
 11. The value of the project as a demonstration to be reproduced by other libraries.
 12. The relationship of the project to other library development projects and other State and Federal programs.
 13. Evidence of local financial commitment to the project and the ability of the local library or libraries to maintain the project after federal funds have been exhausted.
 14. The innovative character of the project.
 15. Plans for evaluation of the project and for disseminating information about the project and the results of the evaluation.
- e. Announcements of grant awards will be made promptly following review of applications.
10. Evaluation

Evaluation of programs and projects will be continuous, providing the basis for annual revisions. At the state level, a member of the State Library staff will be assigned responsibility for monitoring activities associated with each goal and for supervising local projects related to it. Department heads will have primary responsibility for evaluation of internal programs and Field Service Librarians and Consultants for grant projects. Evaluation of projects will be carried on by means of:

- a. Preliminary discussions concerning proposed projects with local library boards or institutional administrators, with library directors and supervisory personnel, and with any other agencies or community representatives concerned with the project.

- b. On-site visits to the project before programs are initiated, at least once a quarter during the program operation, or prior to acting upon requests for revision of projects or renewal of grants.
- c. Analysis of written proposals, reports, budgets, audits, or other documents submitted in connection with the project to insure that the project continues to meet the original criteria for selection.
- d. Comparative analysis of related projects to measure effectiveness in terms of time, cost and performance.

Local libraries will be required to supervise, evaluate, and report on projects in such a way as to:

- a. Identify the degree of effectiveness with which project goals and objectives have been and are being met.
- b. Assess staff effectiveness in working with the community that is served by the project.
- c. Identify the effectiveness of the dissemination of information concerning the project.
- d. Determine program factors which should be retained, revised, augmented, or eliminated.
- e. Identify and assess the impact of the project on the library's total program of service.
- f. Examine the effects of the library's communication and coordination with other community agencies.

State Library staff members responsible for monitoring and evaluation will report on all activities to the appropriate department head and the State Librarian by means of written field trip reports, monthly reports, and annual project reports and by conferences as needed. Reporting, evaluation, and revision activities are coordinated by the Deputy Director.

B. Title II. Construction

Grant funds allocated under LSCA Title II shall be used for the purpose of paying the Federal share of the cost of construction projects which meet LSCA and other criteria as identified in the Long-Range Plan and Annual Program. Such grants shall be used solely for the "construction of new buildings and acquisition, expansion, remodeling, and alteration of existing buildings, and initial equipment of any such buildings, or any combination of such activities (including architects' fees and the cost of acquisition of land). Such term includes remodeling to meet standards under the Act of August 12, 1968, commonly known as the 'Architectural Barriers Act of 1968',

remodeling designed to conserve energy, renovation or remodeling to accommodate new technologies, and the purchase of existing historic buildings for conversion to public libraries." (P.L. 98-480, Sec. 3 (2))

1. Criteria for determining adequacy of library buildings:

New or renovated public library buildings qualifying for construction grants must meet the following space and access requirements:

Public Library Association.

"Guidelines for determining minimum space requirements."
Interim Standards for small public libraries: Prepared by
the Subcommittee on Standards for Small Libraries. Chicago.
American Library Association, 1962.

South Carolina Board for Barrier Free Design. Rules and
Regulations. American National Standards Institute (ANSI).
American standard specifications for making buildings and
facilities accessible to, and usable by, the physically
handicapped (1980) are currently adopted.

2. Criteria for participation in LSCA grant funding:

To participate in funds under Title II, the public library must be legally established and meet requirements for State Aid and for participation in grants-in-aid from Federal funds administered by the library.

Construction projects will be approved only for those libraries which are without adequate library facilities necessary to develop library services. This fact will be substantiated by an on site survey of existing facilities and a review of the service provided by the system made by a staff member of the State Library. Existing facilities will be measured against recommended standards for public library housing as exemplified in Wheeler - The Small Library Building and in the Interim Standards for Small Public Libraries and in Wheeler and Goldhor - Practical Administration of Public Libraries.

3. Compliance with State and Federal legislation:

Any library construction project approved for an LSCA grant must follow the procedures and meet the requirements of the Library Services and Construction Act and regulations, EDGAR regulations, and any other current or subsequently enacted legislation or regulations affecting LSCA construction projects:

- a. Title VI of the Civil Rights Act of 1964 (P.L. 88-352) and all requirements imposed by or pursuant to the Regulations of the Department of Education (34CFR Part 100) issued pursuant to that title.
- b. National Environmental Policy Act of 1969 (NEPA) (P.L. 91-190) and Executive Order 11514 (Protection and Enhancement of Environmental Quality).

- c. National Historic Preservation Act of 1966 (P.L. 89-665), Executive Order 11593 (Protection and Enhancement of the Cultural Environment), and the Archeological and Historic Preservation Act of 1966.
- d. Uniform Relocation Assistance and Real Property Acquisition Policies Act of 1970 (P.L. 91-646).
- e. American Standard Specifications for Making Buildings and Facilities Accessible to, and Usable by, the Physically Handicapped.
- f. Section 504. Rehabilitation Act of 1973 (P.L. 93-112).
- g. Occupational Safety and Health Act of 1970 (P.L. 91-576) and state and local codes, to the extent that they are more stringent.
- h. Executive Order 11988 (avoidance of flood hazards) and Executive Order 11288 (prevention, control and abatement of water pollution).
- i. Standard 90-75 of the American Society of Heating, Refrigerating, and Air-Conditioning Engineers (energy conservation).
- j. Hatch Act (limits political activity of employees).
- k. Federal Fair Labor Standards Act (minimum wage and maximum hour provisions).
- l. 34CFR, Subpart P - Procurement Standards. When appropriate the following will apply:
 - (i) Executive Order 11246, entitled "Equal Employment Opportunity", as amended by Executive Order 11375, and as supplemented in Department of Labor regulations (41CFR Part 60).
 - (ii) Copeland Act ("Anti-Kickback Act") (18 U.S.C. 874) as supplemented in Department of Labor regulations (29CFR Part 3).
 - (iii) Davis-Bacon Act (40 U.S.C. 276a to a-7) as supplemented by Department of Labor regulations (29CFR Part 5).
 - (iv) Contract Work Hours and Safety Standards Act (40 U.S.C. 327 et seq.) as supplemented by Department of Labor regulations (29CFR Parts 5 and 1926).
 - (v) Clean Air and Water Act (42 U.S.C. 1857 et seq.) and Federal Water Pollution Act (33 U.S.C. 1251 et seq.)
 - (vi) 34CFR 75.605 and 75.606 (beginning and completing the construction).

4. Applications and procedures:

Any library construction project approved for an LSCA grant must follow the procedures and meet the requirements of the following:

- a. A formal application for Federal funds must be filed with the State Library with all supporting documentation and assurances as specified in the Applicant's Guide.
- b. The application must be reviewed by the State Library for compliance with state and federal statutes and regulations. The building program, schematic and working drawings, and specifications will be reviewed by the building consultant, engineering consultant, and State Fire Marshall as appropriate.
- c. The building must be designed to meet the requirements of accessibility to and usability by the physically handicapped.
- d. To the extent feasible the building must be designed and constructed to maximize the efficient use of energy.
- e. The applicant must agree to maintain an official inventory list of equipment and furnishings. A copy of this list must be filed with the State Library to be maintained as a part of the permanent inventory record.
- f. Display of signs. The sites of all construction projects shall display a sign stating that Federal funds under the Library Services and Construction Act are being used for such construction. When specifications call for a plaque in the completed building indicating the date of completion and source of funds, funds under the Act shall be noted. Suggested wording -- "Partially funded by the Library Services and Construction Act, administered by the South Carolina State Library."
- g. The applicant will follow additional regulations governing site selection, selection of architect, building program, design of building, bidding procedure, and contract award as detailed in the Applicant's Guide issued by the State Library.

5. Priorities for grant awards:

The general priorities for all LSCA Title II projects are:

- a. Construction of a new county or regional headquarters building or the enlarging of existing county or regional headquarters buildings.
- b. Construction or enlargement of branch library buildings serving a population area of 20,000 or more in county or regional systems. (The Plan of construction and the location of the branch must be based upon a carefully developed plan for the location and development of branches to serve the entire area of the system.)

- c. Construction or enlargement of branch library buildings serving a population area of 5,000 - 20,000 in county or regional systems. (The Plan of construction and the location of the branch must be based upon a carefully developed plan for the location and development of branches to serve the entire area of the system.)
- d. Renovation of an existing county or regional headquarters building or branch library building to make it accessible to the physically handicapped as required in American Standard Specifications for Making Buildings and Facilities Accessible to, and Usable by, the Physically Handicapped.
- e. Renovation of an existing county or regional headquarters building or branch library building for energy conservation.
- f. Renovation of an existing county or regional headquarters building or branch library building to accommodate new technologies.

NOTE: The State Library will not expend Federal funds for acquisition of existing buildings to be used as a public library or for construction sites which will entail the resettlement of any individual or business.

A second grant for building construction will not be made to a county library system unless no approvable projects are submitted by county libraries which have not received a previous grant.

6. Amount of grants:

ALL GRANTS CONDITIONAL UPON AVAILABILITY OF FUNDS

The allocation of funds for the construction projects will be as follows:

Branch libraries (permanent or temporary) serving populations of 5,000 - 20,000 in systems meeting requirements for State and Federal grants, \$50,000 or 50 per cent of the cost of the total project, whichever is the smaller.

Branch libraries (permanent or temporary) serving populations over 20,000 in systems meeting requirements for State and Federal grants, \$75,000 or 50 per cent of the cost of the total project, whichever is the smaller.

The headquarters of county and regional systems meeting all requirements for State and Federal grants and serving under 50,000, \$100,000 or 50 per cent of the total cost of the construction project, whichever is the smaller.

The headquarters of county and regional systems serving 50,000 to 100,000 and meeting State and Federal requirements for grants, \$150,000 or 50 per cent of the total cost of the project, whichever is the smaller.

The headquarters of county and regional systems serving over 100,000 and meeting State and Federal requirements for grants, \$200,000 or 50 per cent of the total cost of the project, whichever amount is smaller.

Renovation of headquarters or branch library buildings for accessibility for the handicapped, energy conservation, or new technologies.

The amount of each grant will be determined individually on the basis of the nature and extent of the renovation required and on the other funding available. In no case shall a grant exceed 50% of the cost of renovations specifically required to assure access and usability for the handicapped, energy efficiency, or to accommodate new technologies.

In addition to the face value of the grant each recipient will be eligible for an additional sum needed to cover the costs of reviews required by regulations. The State Library will not use Title II funds for its administration of this project.

In the event the number of approvable construction projects received is not sufficient to utilize all available funds, the State Library reserves the right to allocate additional grant funds to qualifying libraries having sufficient local funds to maintain the Federal/State matching ratio.

7. Appeal of decisions:

The method and procedures to be followed in providing every local or other public agency whose application for funds under Title II is denied with the opportunity for a fair hearing before the State Library administrative agency is as follows:

The State Library Board will act as a fair hearing board for any local or other public agency whose application for funds under Title II has been denied.

The State Library Board will give written notification of disapproval and reasons for disapproval to applicants. The applicant will be informed of the right to appeal and the procedure to make such appeal.

Within fifteen days after the receipt of a disapproval of application the applicant may, in writing to the State Library Board, request a hearing.

The State Library Board will arrange for a meeting, and notify the applicant of such meeting. The State Library Board shall have the final decision, which will be given to the applicant within thirty days from the date of the hearing.

C. Title III. Interlibrary Cooperation

1. Priorities (In order of importance)

- a. The South Carolina Library Network, operated by the State Library to provide bibliographic access to state and national resources, communications among libraries, interlibrary loan, in-service training, cooperative collection development and other means of cooperation.
- b. Other statewide, innovative projects that offer potential for sound long-range development of coordination among two or more types of libraries.
- c. Regional or local projects which meet serious information needs and strengthen interlibrary cooperation among multi-type libraries. In approving awards, consideration shall be given to need, objectives, number of counties and number of libraries involved, extent of local financial support, and prospects for continued local funding at the conclusion of LSCA grants.
- d. Funding may be expended by the State Library for state level activities or by means of grants to groups of libraries for cooperative projects or to a single library carrying out an activity which contributes to statewide cooperation and resource sharing.

V. GOALS, OBJECTIVES, AND IMPLEMENTATION

GOAL I. TO STRENGTHEN THE STATE LIBRARY AGENCY FOR THE PURPOSE OF PROVIDING STATEWIDE LIBRARY LEADERSHIP AND SERVICES.

By authority of S. C. Code 1976, Title 60, Chapter I, the South Carolina State Library is responsible for a statewide program of library development and cooperation. This authority was recodified by Act 178 of 1985. The State Library is the central information service for State Government, State agencies, and the libraries of the State. It provides reference, bibliographic and interlibrary loan service to supplement the library resources of the state. It provides leadership and technical assistance in the development of statewide library programs and local library service. It provides library service to blind and physically handicapped users and guidance and assistance to State institutions in serving institutional residents. The State Library is also charged with administering and implementing within the State the library programs provided for in the Library Services and Construction Act, P. L. 84-597 as amended.

In order to address this goal the State Library has identified four objectives.

Objective 1. To enhance the administrative, planning, and support capabilities required for statewide library development.

The future of library development is directly related to the strength of the State Library. With scarce resources planning has assumed new prominence. Planners must be able to determine statewide needs, set goals and devise activities to meet these needs. They must also be flexible enough to deal with budget fluctuations, as well as to respond to current and changing national and State concerns. The State Library must be able to administer state and federal funds in compliance with all state and federal requirements. As an agency of State government the State Library must also be able to respond to the ever increasing planning needs required by the State.

A goal throughout the period will be to publish LSCA documents in a timely manner, which should ensure quick release of funding when available. LSCA evaluations will also be completed by the December 31 deadline.

In FY 87 the State Library will again attempt to acquire State funding to replace LSCA funding used at the State Library. This should release additional LSCA funds for grants under Titles I and III. Failing this, similar requests will be made in subsequent years.

Title II funding will require State Library administration in FY 86.

Advisory Council activities will include quarterly meetings over the three year period. Each meeting will focus on a particular State Library program.

In FY 86 literacy, continuing education, consultant services, and government documents will be discussed. In FY 87 network development, blind and physically handicapped, children's services, and audio-visual services are tentatively set. Advisory Council members are invited to other meetings hosted by the State Library.

Dissemination of information concerning LSCA activities is crucial to public understanding of the need for and the role of Federal support for libraries. Publicity will be generated during the three year period for all LSCA projects. No statistical projections can be made on number of releases, etc. because they will be determined by the number and type of activities funded. Subgrantees are required to credit the use of LSCA in their programs when appropriate. The hiring of a part-time public information specialist will enable the State Library to increase promotion of its services as well as libraries in general.

During FY 86 the State Library will evaluate the services it performs in comparison with the Third Edition of Standards for Library Functions at the State Level.

The General Administration, General Operations, and Library Interpretation projects will be continued to enable the State Library to conduct activities consistent with this objective. These are on-going activities and as such will be continued throughout the planning period.

Objective 2. To provide comprehensive collection of materials necessary to meet the Library's responsibilities as the central information resource for libraries of the state, as well as State government.

The State Library functions as the central unit of a statewide reference and interlibrary loan network designed to supplement and coordinate library resources in South Carolina. It also provides special information and reference services to State government and State agencies. The State Library will select, acquire, and maintain a collection of books, documents, microforms, periodicals, and federal and state documents, of sufficient scope and depth to meet the information needs of its various constituencies. The State Library anticipates its collection should grow in the following manner:

	<u>FY 85</u>	<u>FY 86</u>	<u>FY 87</u>	<u>FY 88</u>
Books	180,000	188,000	196,000	204,000
State Documents	36,500	39,000	41,500	44,000
Federal Documents	142,000	162,000	182,000	202,000
Microfiche	300,000	320,000	340,000	360,000
Periodicals	2,100	2,200	2,200	2,200

The materials budget from State sources was increased by \$64,000 in FY 86. The State Library now has a budget of \$171,000 in state funds. While this was a sizable increase it still does not provide sufficient funds to meet needs. Therefore, the Strengthening the State Library Agency project will

be continued to supplement state appropriations with the goal of substantially expanding and strengthening the library's collections to better serve the libraries of South Carolina. It is anticipated that the South Carolina Library Network will increase demands for service. The State Library has set an objective of increasing use of reference and interlibrary loan services by 5% in FY 86. Increased usage due to the network will occur but it is too early to project a figure (albeit higher than 5%).

Technical Services will evaluate its procedures in preparation for closing the card catalog after the network is up and running successfully.

Objective 3. To provide consultant services for public, institutional, and other libraries of South Carolina.

Four general consultants, one children's consultant, one audio-visual consultant, and one institutional consultant form the nucleus of the State Library's library development staff. The consultant corps is supplemented by members of the Reader Services' staff, Technical Services' staff, Handicapped Services' staff, or Administrative staff, when appropriate. The consultants provide technical assistance to public and institutional libraries on such matters as budget preparation, personnel practices, collection development, and library construction. They assist with needs analysis, program planning, in-service training, and the implementation and evaluation of LSCA projects. The general consultants also supervise the administration of State Aid. The consultants are on-call to work with library staffs, trustees, Friends, building committees, local government officials, and other groups interested in quality library service.

Special activities for FY 86 include sponsoring a two-day workshop on collection management (April 10-11, 1986), development of an orientation program for new trustees, and working with APLA in the development of a statewide library promotion campaign. A major activity will be evaluating the basis upon which State Aid is paid to possibly recommend a different formula for FY 88.

There will be seven new library directors to orient in FY 86. This number has been unusually high the last several years. Because of that it is anticipated that at least three vacancies will occur in FY 87 and FY 88.

Project objectives for the field staff are discussed elsewhere in this document. It is estimated that field staff members will make 250 field trips per year in furtherance of this objective. This includes trips made by the Director and Deputy Director as well.

Objective 4. To centralize at the State level programs and functions which cannot be handled economically or effectively by individual libraries.

The State Library maintains a collection of audio-visual materials, comprised of 16mm motion picture films, videotapes, slide/tape shows and filmstrips, which are available on loan to public and institutional libraries. Such a collection at the State level prevents costly duplication of expensive resources and makes available to the public a far broader selection of films than any library could provide alone. The audio-visual consultant, with the assistance of other staff when appropriate, previews, selects, and maintains the collection. The following projections are being made.

	<u>FY 85</u>	<u>FY 86</u>	<u>FY 87</u>	<u>FY 88</u>
16mm Film Titles	1,700	1,800	1,900	2,000
Other Audio-Visual Formats	300	400	500	600
No. of Programs	8,400	9,000	10,000	11,000
Attendance	116,500	120,000	125,000	130,000

In FY 85, thirty-three public libraries participated in lending 16mm films to community groups and organizations. Increasing the number of libraries offering organizational service and the number of organizational users will be objectives in the next three years. Helping to meet these objectives is the fact that the South Carolina Literacy Association has placed on permanent loan at the State Library its collection of audio-visual materials. Public libraries in the State will work closely with local literacy organizations, and in so doing will be borrowing materials from the State Library's audio-visual collection.

New audio-visual acquisitions will be announced in FY 86 in the quarterly film newsletter. Special lists will also be printed and distributed at four preview sessions to be held at the State Library for public and state institutional librarians and library staff members. A new, automated edition of the audio-visual catalog was published late in FY 85. It will be distributed in FY 86.

The audio-visual consultant will continue working with libraries through field trips. It is estimated that 25 field trips per year will be made in addition to the four preview sessions planned at the State Library in FY 86. PR kits will be developed by the audio-visual consultant in FY 86 to promote and facilitate programming of 16mm films in public libraries. The Film Services program policy will be reviewed and expanded in light of the fact that the collection now includes audio-visual formats other than 16mm motion picture films.

The State Library Library's FY 87 state budget request has three items of importance for the audio-visual program. Software for film booking is available which will improve efficiency in this area. Funds for this have been requested. A modest sum has also been requested for the general film program. In cooperation with the Division of Human Resource Management a request has been made for funds to develop a collection of videotapes in the field of management.

Since the employment of a children's consultant in 1979 the State Library has provided increased services to public libraries in the area of children's programming. An orientation manual for children's librarians was published in FY 85. In FY 86 a series of workshops will be held to introduce this manual to children's librarians. She will try to visit each public library once yearly during the three year period.

A statewide summer reading club will be coordinated by the State Library in each of the three years. The film program (see above) also includes children's films. The children's consultant assists in their selection as well as assists libraries in programming them. Approximately 30 of the 100 films to be added each year will be children's films. Early Childhood Media Clearinghouse activities will continue throughout the period. A circulating collection of puppets will be available also.

As libraries broaden their range of services and as personnel and administrative costs skyrocket, there has been a tendency to leave service to children to untrained or inexperienced staff. Only twenty-five public libraries in the state have full-time personnel assigned to children's services. Of these only fifteen have professional librarians in charge of children's services, but these are all assigned to main libraries or work primarily as programmers. There are virtually no children's librarians working directly with children in branch libraries. Seven libraries have no one assigned to children's services. Library service to children frequently tends to be reduced to a minimum: circulation, story hours for younger children, and summer reading programs.

A parent awareness project is being developed in cooperation with the South Carolina Library Association and the South Carolina Association of School Librarians.

The State Library, under the Library Interpretation Project, coordinates a statewide public relations program. On-going activities will include news releases, feature articles, broadcast announcements, interviews, folders, brochures and booklists, and special printed materials. This project supports all major State Library programs, each LSCA project, and appropriate public and institutional library programs. It is expected that this project will be more active in FY 86 than in recent years with the hiring of a part-time public relations specialist. One major statewide library promotion campaign is being planned.

The State Library will provide continuing education opportunities for professional and non-professional librarians and for library trustees each year. In addition to formal courses offered by academic institutions, the State Library will also plan special workshops given by staff members or consultants to support current programs and activities. Three major workshops are planned for FY 86: Retrospective Conversion (October 25, 1985), Disaster Preparedness and Preservation (November 14-15, 1985), and Collection Management (April 10-11, 1986). Cooperative activities will be planned whenever appropriate with USC's College of Library and Information Science. Increasing emphasis on cooperation, automation and networking will necessitate more continuing education activities for all types of libraries

under LSCA Title III (such as Cooperative Reference Exchange) in addition to traditional Title I activities. The State Library has requested State funding in its FY 87 budget for continuing education activities.

GOAL II. TO EXPAND AND IMPROVE PUBLIC LIBRARY SERVICES THROUGHOUT THE STATE, PROVIDING ACCESS FOR EVERY RESIDENT, SO AS TO FURTHER THE EDUCATIONAL, VOCATIONAL, ECONOMIC, AND CULTURAL ENRICHMENT OF ALL CITIZENS.

Objective 1. To develop equitable and sufficient financial support for library services from local, state, federal and other funds.

In FY 85 local support for public libraries was 81.5%, State support was 15.9%, federal support was 2.6%, and private contributions were less than 1%. This ratio has remained relatively constant over the last several years.

Property taxes at the local level remain the primary source of public library funding. Statewide property reassessment has caused some counties to provide no growth budgets over the past few years. Local support was \$5.14 per capita in FY 85. Future goals are \$5.60 for FY 86, \$6.00 for FY 87, and \$7.00 for FY 88. Public libraries may be in for several years of no growth budgets due to the proposed elimination of revenue sharing. Uneven local support will continue to be a problem. The State Library will continue to publish South Carolina Public Libraries Annual Statistical Summary to provide libraries with comparative data for budget justifications.

There has been a State Aid program in South Carolina since 1943. It has been on a per capita basis since 1967. Except for FY 82 and FY 83, when budget shortfalls reduced it to 73.3¢ and 71¢ per capita, State Aid was 75¢ per capita from FY 81 through FY 84. After several unsuccessful attempts the State Library was successful in getting State Aid increased to \$1.00 per capita for FY 85. The Association of Public Library Administrators (APLA) and the Public Library and Trustee Sections of SCLA helped in achieving this goal. In FY 86 the State Library and APLA will study the State Aid program to determine if there are ways other than a strict per capita basis which would work in South Carolina. Any recommendations would be ready for the State Library's FY 88 budget request. These groups will sponsor the Fifth Annual Library Legislative Day in FY 86 to continue informing legislators and State officials of the benefits of public libraries.

APLA, library trustees, and Friends are also promoting the continuation of federal support for libraries. Top priority now is the funding of LSCA at an adequate level of support.

Public libraries, as noted above, receive less than 1% of their operating support from private contributions. There has been an increase in contributions for capital improvements in recent years which can primarily be attributed to the availability of Title II funding. With continued Title II funding this should continue. Automation projects also are encouraging contributions.

Objective 2. To provide incentive grants to public libraries for services and activities which support state and LSCA priorities, including personnel, collection development, and equipment.

The State Library will continue to offer per capita grants for public libraries to improve or extend service in areas of demonstrated need. Grants will be made available to strengthen existing library programs by adding trained staff; to extend service to new groups by a variety of outreach methods, such as bookmobile programs, deposit collections, and innovative and/or experimental programs targeted for certain groups, to expand, improve, or maintain the resources of public libraries by the purchase of new books, periodicals, audio-visual materials, other non-print media, and purchase or lease of library equipment; and to implement programs of publicity to keep the public informed of the services offered by public libraries.

The Library Development Project whose purpose is to improve or extend services in areas of demonstrated need is a per capita grant project. In FY 85 funding was 12¢ per capita with a cap of \$25,000 and a minimum of \$3,000. Libraries are required to meet a minimum level of local support to qualify. It is anticipated that FY 86 funding will also be 12¢ per capita. Grants for FY 87 and FY 88 will not be decided until each year's LSCA appropriation is known.

In order for public libraries to take advantage of the benefits of technological development a new grant program, Public Library Automation and Technology, was begun in FY 84. It will continue in FY 86 and the foreseeable future. The South Carolina Library Network will continue the emphasis on computer technology in libraries.

The State Library has established a goal of two books per capita for public libraries. In FY 85 public libraries owned 1.42 books per capita. LSCA funding should assist libraries to increase their holdings to 4,627,000 in FY 86, 4,917,000 in FY 87, and 5,207,000 in FY 88. As libraries develop machine readable records, collections are being inventoried. This will result in an increase in weeding and identifying lost materials which should have an impact on per capita holdings.

There are 158 professional librarians employed in South Carolina's public libraries. This figure has remained relatively constant over the last several years. Projections in the past of adding ten per year have proved to be unrealistic. A projection of five per year is now being made. Low salaries often cause high turnover in these positions. With recent increases in public school salaries due to the Education Improvement Act some librarians are resigning to become school librarians for more money and often less responsibility.

Since the population of the City of Columbia has dropped below 100,000 the MURLS provision of LSCA Title I will not apply even though the appropriation is expected to exceed \$60 million.

Objective 3. To extend public library service to special constituencies, including the disadvantaged, the elderly, the illiterate, the unserved, and persons of limited English-speaking ability.

Under its Service to the Disadvantaged project the State Library has addressed the needs of the disadvantaged in various ways. These projects have had effects far beyond the locales and population groups originally designated as targets. They have been the instruments for changing staff and public attitudes concerning library goals and services, in bringing new groups of users into the library to participate in traditional activities, and in revealing additional areas of service to be explored.

As stated elsewhere in this document the State Library believes that basic library service needs -- information, education, and recreation -- are the same for all groups, but the methods of delivering these services must necessarily be tailored to meet the special needs of each group. South Carolina public libraries provide materials for new adult readers (23), space for literacy tutoring (31), referrals for literacy training (22), service to nursing homes (28), to senior citizen centers (15), day care programs (35), and local jails (16).

The State Library has identified two major problems in providing service to the disadvantaged: physical access to library service and illiteracy. Projects have been designed to solve these problems.

One of the most effective means of providing library service to the disadvantaged in South Carolina is bookmobile service. Over the past several years LSCA grants have enabled eleven libraries to purchase new bookmobiles. As other bookmobiles wear out in counties eligible for a Service to the Disadvantaged grant, grants will be made to replace them. This will be true throughout the three year period. A priority in FY 86 will be assisting grant recipients and other libraries to develop their bookmobile services to better meet the needs of the disadvantaged.

Illiteracy remains a major problem in South Carolina with 25.7% of adults over 25 years of age considered to be functionally illiterate. Over the years the State Library has encouraged public libraries to become involved in local efforts to eradicate illiteracy. The focus on illiteracy has become sharper in recent years. Even before the P.L. 98-480 emphasis, cooperative efforts were underway in South Carolina to address this problem. In FY 84 and FY 85 the State Library administered a VISTA grant enabling the targeting of funds to high impact counties. The State Library sub-granted funds to the South Carolina Literacy Association to develop the program. Other cooperating agencies are the Governor's Office, the Lieutenant Governor's Office, the Office of Adult Education, and public libraries. Discussions are underway to involve other agencies such as the Department of Social Services and Educational Television. A VISTA grant will be available in FY 86 for the South Carolina Literacy Association. The State Library will continue providing support services. A separate literacy project will be written into the FY 86 LSCA Annual Program.

As always, throughout the three year period, local libraries will be encouraged to submit applications which address the special needs of the disadvantaged. For all disadvantaged grants priority will be given to counties with over 25% of their population being disadvantaged. Next priority is to counties with over 20,000 disadvantaged citizens, but not 25% of the population. The third priority is counties with over 15% disadvantaged.

South Carolina's over 65 age group increased 50.4% in the last decade. The State Library, in light of the emphasis placed on serving this group in the LSCA Amendments of 1984, will evaluate programs for the elderly. In the interim libraries will be encouraged to target local, State Aid, and LSCA (library development and service to the disadvantaged) funds to meet the library needs of the 287,328 people in this category.

Because of their low number the State Library has chosen not to treat service to those with limited English-speaking ability as a priority. The central collection developed with LSCA funding is still housed at the Charleston County Library and is available on interlibrary loan. No additional LSCA funds will be devoted for this purpose.

Objective 4. To encourage provision of public library facilities adequate in space, design, and access to meet the needs of the community.

Title II funds in FY 83 ("Jobs Bill") and FY 85 have resulted in first class facilities for several communities. The State Library surveyed public libraries in FY 85 and learned that there are at least 96 library building projects needed (This does not include small projects for energy efficiency, handicapped accessibility, or to accommodate new technologies.). It is estimated that three or four projects can be funded per year if LSCA Title II is funded at the FY 85 level.

State Library staff members work with public library staffs, boards, and local officials in the writing of building programs, drawing of initial floor plans, critiques of architectural drawings, furniture layout, fund raising, and justifying need to County Councils. The major story of recent years was the willingness of the people to raise money for their library. In all but two projects, contributions from individuals, local companies, and foundations played a significant part. This is especially noteworthy when one considers these were all counties with high unemployment. From the activity that has been generated, it is obvious that LSCA Title II funds have been served as an incentive for local effort.

GOAL III. TO EXTEND AND IMPROVE LIBRARY SERVICES TO SPECIAL CLIENTELE: THE INSTITUTIONALIZED AND PHYSICALLY HANDICAPPED.

Objective 1. To promote the establishment and development of institutional library service capable of supporting treatment, education, and rehabilitation programs in state-supported institutions.

Since 1967 the State Library has provided assistance to libraries in state-supported institutions. The original goal of library service in all institutions has been reached. As new institutions are created library service is often planned as an integral component. Activities now center on improving the quality of service. The State Library provides consultant services to all state-supported institutions and collection development grants to those institutional libraries that meet the support requirements for the grant program. In addition, the State Library provides continuing education opportunities, reference assistance, interlibrary loan services, and film services. Library support has increased dramatically with the grant program, but escalating costs of all materials and services, added to uncertain State economies, result in inadequate provision of library services. As agencies add more libraries there is a need to increase materials budgets.

Since no institution meets standards for size of their collection, grants for the foreseeable future will continue to emphasize collection development. Due to changing populations (in size and type) the appropriateness of certain materials has been questioned. Libraries will need to develop collection development policies consistent with the abilities of the clientele to be served. A workshop will be held in FY 86 on developing policies and procedures, including collection development policies. The institutional consultant will assist librarians to develop these plans over the next few years. The major redirection of collections is with institutions serving the mentally retarded. With most educable and trainable retarded children being mainstreamed into public school, the residential centers are now working with those who are profoundly retarded and/or older residents who have been in an institution for the greater part of their life and are incapable of living outside. For this group the printed page holds no fascination and no interest. Toys, games, and realia are more appropriate materials for providing library service. Efforts will continue to increase these collections. Collection size in mental health institutions meet quantitative standards. The need is to weed these collections and replace worn, outdated materials. The School for the Deaf also meets quantitative standards, but its collection is an old one in need of weeding (a FY 86 objective). Weeding is a need at all institutions, less so at the State Hospital and Midlands Center where a major weeding program has been completed. Children assigned to the schools run by the Department of Youth Services have library service available only during school hours. Their collections are also underdeveloped. A realistic objective is to increase inadequate local book budgets by 10% each of the next three years. The Department of Corrections has exceeded the ACA/ALA goal of five books per inmate. The need remains for additional funds to maintain these collections and provide for new libraries as they are opened. The State Library is able to supplement institutional holdings with interlibrary loan and the film program. An objective will be to increase use of these services by 5% in each of the next three years. All institutions are understaffed. The institutional consultant in meetings with administrators will attempt to get staffs increased, but little hope is offered since the State is reluctant to add new positions.

For the past several years institutions have benefitted from a program which provides free multiple copies of publishers' overstock. This is one positive result of the Thor Power Tool decision. Publishers donate these materials to correctional institutions rather than paying taxes on them. The Department of Corrections has established a warehouse to take care of these. Other institutions can and do select from this warehouse, greatly supplementing their own collections.

For those institutions too small to maintain a full program of library service, the institutional consultant will continue to select paperback materials for them. These include institutions serving the physically handicapped and those addicted to alcohol and drugs, and a long-term care mental health facility.

Continued support will also be given to the South Carolina Bibliotherapy Association. As appropriate the institutional consultant will assist additional libraries to develop bibliotherapy programs.

Continuing education opportunities for institutional librarians and staff have increased in recent years due to State Library's initiative. On October 15-16 a workshop will be held on personal and group communications. On November 6 the above mentioned workshop on policy and procedure development will be held. To maintain contact between institutional librarians quarterly meetings are being considered. A major topic of discussion will be the development of emerging state standards for institutional library service.

Objective 2. To provide special programs of library service for visually and physically handicapped residents.

The South Carolina State Library has the responsibility for providing library services to the blind and physically handicapped of the state. The Division for the Blind and Physically Handicapped is a member of the Library of Congress network of libraries serving this group. Anyone who is unable to read conventional print due to a visual or physical handicap is eligible. According to Library of Congress estimates, 43,705 South Carolinians are eligible; 7,114 are currently registered. The long-range goal is to serve 35% (15,297), the same percent using public libraries. An interim goal is to register 1,000 new readers each year for the next three years. After attrition the library should be serving 8,000 readers by FY 88. In FY 85, 134,836 books were circulated. The goal is to increase circulation by 5% each year of this plan. The acquisition of an automated circulation system in FY 86 should enable this goal to be surpassed. In order to serve readers of braille the library will continue to contract with the North Carolina State Library.

Lack of adequate space hinders the library in its efforts to serve the handicapped. The State Library is scheduled to move into new quarters as part of a State Museum complex during FY 87. In the interim collection development will continue to be dictated by available shelf space. Contingency plans have been made to effectively use all existing space. The library does meet ALA standards for collection size and will continue to do so.

A major objective for FY 87 will be to replace LSCA operating funds with State funds, thus making this service less vulnerable to federal decisions on library funding. Such a request has been made in the State Library's recent budget request. If unsuccessful, similar requests will be made in future years.

The staff has analyzed 1984 ALA revised standards for this service. Most standards are either fully or partially being met. As time and funds permit the library will attempt to meet other standards. In FY 85 the advisory council composed of users and providers of service to the handicapped met and adopted By-Laws and elected officers. It will continue to meet semi-annually. In recent years workshops were held for public libraries, emphasizing the role public libraries can play in the provision of this service. This workshop will be repeated in the future, possibly biannually. One will be held on December 6, 1985.

Since this service is very labor intensive plans are underway to implement an automated circulation system. This system, to be implemented in FY 86, will allow reader advisors to give more personal service to readers.

In FY 85 the library met standards established by NLS for merging direct mail magazine circulation with the CMLS records and successfully completed this operation in June 1985. This achievement will make this part of the operation more efficient and less tedious.

The recording project of South Carolina materials will continue. Funds have been requested for sophisticated recording equipment in the new building. Use of volunteers will continue. However, lack of space precludes an extensive volunteer program. Again, this should change in new quarters. In FY 85 86 individuals contributed 1,304 hours of volunteer time.

GOAL IV. TO ENCOURAGE AND DEVELOP RESOURCE SHARING BY ALL LIBRARIES THROUGH PARTICIPATION IN THE SOUTH CAROLINA LIBRARY NETWORK AND OTHER COOPERATIVE ACTIVITIES.

South Carolina has a long tradition of interlibrary cooperation. Much of this cooperation has been on an informal basis. In FY 81 a study was conducted on the feasibility of establishing a statewide library network. The consultants concluded that South Carolina could support a network. However, the existing uncertainty of LSCA funding and an unstable state economy postponed design and implementation plans. In the interim the State Library continued or initiated activities, which would contribute to the network.

During FY 84 intensive study was done to determine the possible form a state library network should take. Four Task Force meetings were held to hear library automation authorities discuss the state network from their perspectives. The State Library engaged RMG Consultants, Inc. to facilitate detailed network discussion. The State Division of Information Resource Management also participated in these discussions. Options were considered and vendor demonstrations were held. A first-time \$50,000 State appropriation for network planning was received in FY 85. During FY 85 the State Library issued a "Request for Proposal for Software or Hardware and Software

for Automation of the South Carolina State Library and South Carolina Library Network". This RFP was issued in April 1985. Nine proposals were received. After evaluation by State Library staff, an outside library automation consultant, and a representative of Materials Management Office (State Purchasing), a vendor was selected with the award being made in August 1985. The system will be purchased with a combination of state and federal funds. An additional \$88,000 in state funds is available for FY 86. The State Library has created a new position of coordinator of automation services. The FY 87 state budget request includes funds to enhance the capabilities of the network and for additional telecommunications charges.

Over a period of three years an integrated on-line library system at the State Library will be installed to host the state network and to develop a communication system which will give libraries and state agencies access to the network. The following scenario has been devised to accomplish this goal. Due to the way the network is designed there may be some overlap between phases.

Scenario for Development of Integrated On-Line System

- Phase I. A. Install integrated system at State Library
(Year 1)
1. Put South Carolina State Library catalog on-line
 2. Implement circulation/interlibrary loan module
- B. Select, test, and install communication system to access catalog for:
1. Public libraries
 2. Some state agencies
- Phase II. A. Implement South Carolina Library Network for:
(Year 2)
- catalog access
 - interlibrary loan
 - state documents depository system
 - electronic mail
- B. Provide communications access for:
1. Remaining state agencies
 2. State institution libraries
 3. TEC libraries
 4. Academic libraries
- C. Carry out demonstration project to test school library participation
- D. Implement other system functions for State Library (e.g. acquisitions, film booking)

Phase III. A. Develop statewide union list of serials by inputting:
(Year 3)

1. USC detail holdings (SE/CONSER project)
2. Other machine readable records
3. Holdings of other libraries

B. Put Monthly Catalog of Federal Documents on-line

C. Provide communications access for school libraries in districts which permit interlibrary cooperation

Phase IV. Related Activities
(Years 1-3)

A. Investigate and evaluate developing technologies and projects having applications for the South Carolina Library Network, including:

1. Linked Systems Project or other means of linking local library systems
2. Optical disc and other data storage techniques
3. Distributed processing systems

B. Assist local libraries with conversion of bibliographic records to machine readable form for:

1. automation of internal functions
2. eventual inclusion in a state union catalog or linked systems project

C. Monitor development of state microwave telecommunication system and other communication innovations for network applications

Phase V. Based on decisions resulting from investigations outlined in
(Timeframe Phase IV, the South Carolina Library Network will be completed
dependent by bringing online local library catalogs as individual
on comple- libraries complete conversion of bibliographic records.
tion of
I-IV)

The four objectives of Goal IV remain the same. Activities planned under these objectives will also contribute to the basic goal of the establishment of the South Carolina Library Network.

Objective 1. To provide interlibrary loan and reference services from the State Library.

The State Library will continue to serve as the primary source of inter-library loan and reference service for public and institutional libraries. The State Library will also continue to offer interlibrary loan to academic and special libraries. An objective is to increase use of this service by 5% annually for each of these groups. According to the network study this service received "high evaluations from all users of the system."

In FY 86 the State Library's catalog will be put on-line. An integrated library system including public access catalog, circulation/interlibrary loan system will be installed which will give public libraries and some state agencies access to this collection. In year two remaining state agencies, state institutional libraries, TEC libraries, and academic libraries will be provided with the necessary communication links to give them access. By the end of the third year service will be offered to public schools in districts which permit resource sharing.

The State Library initiated on-line information retrieval services in FY 83 using DIALOG. It is anticipated as more indexes and databases are available on-line that use will increase significantly. Funds have been requested in the FY 87 budget for State government's use of this service. Interlibrary loan use will continue to be charged to Title III. On-line service was expanded in FY 85 to include the retrieval services of Lexis/Nexis of Mead Data Control.

The State Documents Depository System, established in FY 83, has seen the number of new acquisitions level off. A Library Technical Assistant III has been assigned to this program to provide necessary support services. With the program going into its fourth year it is time to begin promoting it. During FY 86 the State Library will develop appropriate publicity items to promote the use of state documents.

The Interlibrary Loan Department developed a policy and procedures manual in FY 85. Since policies and procedures might change due to automation it was decided not to publish the manual. It will be published as soon as the effects automation will have on interlibrary loan service are known.

The Superintendent of Documents in 1981 requested that each state prepare a state plan for federal depository libraries. In September 1984 the South Carolina State Plan for Depository Libraries was approved. The plan calls for the libraries of the University of South Carolina, Clemson University, and Winthrop College to share responsibilities usually performed by a regional library (South Carolina does not have a regional library). The State Library will serve as the coordinator for the plan. Each of the three libraries has selected areas of responsibility, allowing depository libraries in the state to discard federal documents after checking with these libraries to make sure a final copy is being held. In FY 86 these libraries will develop policies and procedures for the selection of item numbers and disposal and discard. This plan will also encourage thorough collection development and enhance the interlibrary lending of federal documents.

Objective 2. To provide bibliographic access to library collections in the state.

The picture of interlibrary cooperation in South Carolina has changed drastically in recent years because of access to the OCLC database through membership in SOLINET. There are now 52 South Carolina libraries which participate as SOLINET members. Many libraries joined as a result of Title III grants. Additional grants of this nature may be made during the next three years to support SOLINET participation and development of the state database.

Most of the larger libraries are members of SOLINET. Throughout the three year period the State Library will assist these and other libraries to convert their bibliographic records to machine readable form. Following a pattern of recent years RECON grants will be made subject to available funding. In FY 86 two projects initiated in FY 84 will be continued to determine viable methods for small and medium sized libraries to use in developing machine readable records. Georgetown County Memorial Library and Newberry-Saluda Regional Library began their conversion using SOLINET's Small Libraries Project (SCATS) which did not prove viable. Georgetown will complete its project using the services of LSSI, while Newberry-Saluda will use Brodart. A portion of each library's collection will be converted, as well as new acquisitions. Evaluations will be done to determine the most effective manner for conversion. Participating libraries have agreed to include their records in any future database.

While encouraging other libraries to create machine readable records, the State Library was busy creating its own database. In FY 84 recon of the circulating collection of the State Library was completed. The South Carolina Collection, state documents, and reference remain. Due to large number of titles requiring original input to database, especially South Carolina documents this will be continued in FY 86. It is planned to have the entire collection converted by the time the catalog goes on-line.

In FY 83 the State Library awarded a Title III grant to the University of South Carolina Medical School Library to produce a Union List of Serials of the holdings of the State Library, Richland County Public Library, and Columbia College Library. A second edition was published in FY 85. This will be an on-going project incorporating updates from the three libraries. Evaluation of the usefulness of this project may lead to adding more libraries in the Columbia area to make a Columbia Union List, or producing other regional union lists. The serials project will need to be evaluated in terms of the system selected for SCLN. The development of a statewide union list of serials is slated for year three.

The University of South Carolina and the State Library received a grant from the National Endowment for the Humanities to fund phase one of a project to gain bibliographic control over the newspapers published in South Carolina. The grant was administered by the University of South Carolina with support services provided by the State Library. Since so much work had been done in South Carolina NEH declined to fund phase two so it could fund other states with greater need. The University of South Carolina and the State Library

are continuing this project with the help of local foundations. A researcher has been hired to conduct a survey of newspaper collections. By the end of FY 86 all counties will have been surveyed. A list will be prepared of all newspapers and known files.

Objective 3. To provide continuing education opportunities.

Increasing emphasis on cooperation, automation and networking will necessitate more continuing education activities for all types of libraries under LSCA Title III in addition to traditional Title I activities. The State Library will continue to provide continuing education opportunities for professional and non-professional librarians and for library trustees. In addition to formal courses offered by academic institutions, the State Library will also plan special workshops given by staff members or consultants to support current programs and activities. Cooperative activities will be planned whenever appropriate with USC's College of Library and Information Science.

In FY 86 time will be spent training staff to use the new network. The State Library plans to offer training opportunities for depository staffs in the use and promotion of documents as an information source.

Two major workshops will be conducted in FY 86. A workshop on retrospective conversion is scheduled for October 25 conducted by RMG Associates. A disaster preparedness workshop will be held November 14-15 headed by Lisa Fox, Preservation Officer, SOLINET.

The State Library requested State funding in its FY 87 budget for continuing education activities.